

Memorandum

To: Education Task Force Members

From: David J. Myslinski, Director, Education Task Force

Re: Updated 35-Day Mailing—Education Task Force Meeting

Date: March 31, 2011

The American Legislative Exchange Council (ALEC) will host its 2011 Spring Task Force Summit on April 28–29, 2011, at the Hilton Cincinnati Netherland Plaza in Cincinnati, Ohio. The full Education Task Force will meet 2:00 p.m. – 5:00 p.m., Friday, April 29. The Education Task Force is excited to announce the appointment of our new Task Force Chairs. Please welcome our new Public Sector Chair Rep. David Casas, Georgia, and our returning Private Sector Chair Mickey Revenaugh, Connections Academy. Both have been appointed by ALEC's National Chairmen to serve a two-year term. In addition to the Task Force Meeting, there will be several education events that day, as listed below. All subcommittees are open to all Task Force members, and everyone is highly encouraged to participate in the subcommittees.

Higher Education Subcommittee

Friday, April 29, 2011 9:30 a.m. – 10:15 a.m.

K-12 Education Reform Subcommittee

Friday, April 29, 2011 10:30 a.m. – 11:00 a.m.

Education Task Force Luncheon Sponsored by K¹²

Friday, April 29, 2011 12:30 p.m. – 1:30 p.m.

Education Task Force Meeting

Friday, April 29, 2011 2:00 p.m. – 5:00 p.m.

About the 35-Day Mailing

The 35-Day Mailing comprises the information you will need for ALEC's 2011 Spring Task Force Summit. Please review all agendas, proposed legislation, and Task Force operating procedures to be an active discussant in legislation review and policy presentations.

In addition to receiving the 35-Day Mailing via e-mail, you may also access it on the Education Task Force's webpage at www.alec.org (click on the "Task Force Member Area" tab). Keep in mind that you will need your ALEC username and password to access the 35-Day Mailing material online. If you don't have an ALEC login, or if you would like to change your username and password, contact Briana Mulder at (202) 742-8507 or at bmulder@alec.org.

Registration

The deadline to register and get housing for ALEC's Spring Task Force Summit in Cincinnati on April 28-29 has been extended. You have until April 6th to get a room at the conference rate and receive a \$50 discount on registration.

You can register for the Spring Task Force Summit by visiting ALEC's website at www.alec.org. You may also register by faxing in the enclosed registration form to (202) 331-1344, or by calling (202) 742-8538.

Enclosed Materials

You will find these materials in the following pages:

- Registration and Housing Forms
- Agenda-At-A-Glance
- Education Task Force Overview
- Agenda for the Higher Education Subcommittee
- Agenda for the K-12 Education Reform Subcommittee
- Agenda for Education Task Force Luncheon
- Agenda for the Education Task Force Meeting
- Draft Meeting Minutes from ALEC's 2010 States & Nation Policy Summit
- Proposed Model Legislation:
 - Higher Education Transparency Act
 Sponsored by Michael Poliakoff, ACTA
 - Education Savings Account Act
 Sponsored by Scott Jensen, Alliance for School Choice
 - Performance Audit Act
 Sponsored by Harry Stille, Evergreen Freedom Foundation
- Education Task Force Roster
- ALEC's Mission Statement, Scholarship Policy by Meeting, and Task Force Operating Procedures

Questions?

I look forward to seeing you next month in Cincinnati! If you have any questions or concerns regarding the meeting, feel free to contact me at dmyslinski@alec.org or (202) 742-8531.

1101 Vermont Ave., NW, 11th Floor • Washington, D.C. 20005 • (202) 466-3800 • Fax: (202) 466-3801 www.alec.org

ATTENDEE

REGISTRATION / HOUSING FORM

Hilton Cincinnati Netherland Plaza -Cincinnati, OH

April 28-29, 2011



Early Registration deadline is March 23, 2011 Housing cut-off date is March 23, 2011

Online www.alec.org	Fax (credit cards 202.331.1344				Fri, 9am-5:30 pm using: (800) 221-		
ATTENDEE	INFORMATION						
Last Name			_ First Name			other _ Middle Initial Badge Nickname	
	1)						_
Address						_ Suite #	_
City			State/Province	9	Country	ZIP/Postal code	_
Daytime phone			_Fax	axAlternate phone			_
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note: wember fees a	re subject to verification stered #		<i>Early</i> Until 03/23	On-Site Begin 03/24	Amount	fax to the above number for processing.	
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 ALEC Private Sect 	tor Task Force Voting Memb	per	\$ 250	\$ 250			
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Legislative/ Non-MPrivate Sector/ Nor			\$ 525 \$ 875	\$ 625 \$ 1,025	\$ \$	Signature	
 □ ALEC Non-Profit Member (501(c)(3) status required) □ Non-Profit Non-Member (501(c)(3) status required) 		\$ 475 \$ 625	\$ 575 \$ 725	\$ 	Checks: Payment must be in U.S. currency drawn on a U bank. Please make check payable to ALEC Registration a send to above address.		
□ Legislative Staff / Government		\$ 400 \$ 0	\$ 500 \$ 0	\$ \$			
ALEC Legacy Member Promo Code		AL REGISTRA	•	\$			
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Online registrants will	CONFIRMATION INFO receive immediate email co nailed, faxed, or mailed with	nfirmation. If reg		n, Re	gistrations cancel	CANCELLATION / REFUND INFORMATION led prior to 5pm Eastern March 23, 2011are subject to a \$100 gistrations are non-refundable after 5pm Eastern March 23, 2011.	
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Save \$50 o	n registration by	booking y	your hote	l room in A	ALEC's hea	adquarter hotel	
□ I do not require a re	eservation at this time.				mmodations are		
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□ Quad (4	persons – 2 beds)	\$ 259				1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	
Government rate		Not Available				Signature	_

Note: Cutoff for reservations at the ALEC rate is March 23, 2011. After March 23, 2011, every effort will be made to accommodate new reservations, based on availability and rate.

HOUSING CONFIRMATION INFORMATION

Online reservations will receive immediate email confirmation. Reservations received by form will be confirmed via email, fax, or mail within 72 hours of receipt.

* All rates DO NOT include 17% STATE tax/ CITY OCCUPANCY tax. (subject to change)

HOUSING CANCELLATION / REFUND INFORMATION

address.

Credit cards will be charged one night room and tax in the event of a no show or if cancellation occurs within 72 hours prior to arrival. Departures prior to the departure date confirmed by the hotel at check-in will result in a charge of early departure fee \$100. Please obtain a cancellation number when your reservation is cancelled.

Checks: Payment must be in U.S. currency drawn on a U.S. bank. Please make check payable to ALEC and send to above

2011 ALEC Spring Task Force Summit

Tentative Agenda as of March 2011

Thursday, April 28	
Registration	1:00 p.m 5:30 p.m.
Friday, April 29	
Registration	8:00 a.m 4:00 p.m.
ALEC Joint Board of Directors Meeting	8:00 a.m 12:15 p.m.
Task Force Subcommittee Meetings	8:00 a.m 11:00 a.m.
Workshop: Budget Transparency	11:00 a.m 12:15 p.m.
Task Force Meetings	12:30 p.m 5:00 p.m.

Task Force Meetings

- Civil Justice
- · Commerce, Insurance and Economic Development
- Education
- · Energy, Environment and Agriculture
- · Health and Human Services
- · Public Safety and Elections
- Tax and Fiscal Policy
- · Telecommunications and Information Technology

Spring Task Force Summit Reception	5:00 p.m 6:30 p.m.	
Board of Directors Dinner	7:00 p.m 9:00 p.m.	
(by invitation only)		

Education Task Force 2011 Overview

www.alec.org/Education

Task Force Mission Statement:

To promote excellence in the nation's educational system by advocating education reform policies that promote parental choice and school accountability, consistent with Jeffersonian principles of free markets and federalism.

Executive Committee Members

Public Sector Chair: Rep. David Casas, Georgia

Private Sector Chair: Ms. Mickey Revenaugh, *Connections Academy*

Public Sector Members:

- Rep. Cindy Noe, *Indiana*, Higher Education Subcommittee
- Sen. Rich Crandall, *Arizona*, K-12 Education Reform Subcommittee
- Rep. Jabar Shumate, Oklahoma, Digital Learning Subcommittee
- Sen. Nancy Spence, Colorado, Immediate Past Chair

Private Sector Members:

- Kevin Corcoran, Lumina Foundation for Education, Higher Education Subcommittee
- Tim Keller, *Institute for Justice*, K-12 Education Reform Subcommittee
- Don Lee, K^{12} , Digital Learning Subcommittee
- Robert Enlow, The Foundation for Educational Choice, Immediate Past Chair

Task Force Subcommittees:

- 1) Higher Education
- 2) K-12 Education Reform
- 3) Digital Learning

Issue Areas:

- 1) Digital and distance learning
- 2) Higher education
- 3) Parental choice in education
- 4) Private sector involvement in education
- 5) School funding
- 6) Teacher certification
- 7) Teacher salary and performance pay
- 8) School transparency and accountability

Recent Model Legislation:

- A-Plus Literacy Act This bill is a comprehensive set of K–12 reforms written as an omnibus education reform act. This omnibus bill completely incorporates three existing ALEC model bills: the Alternative Teacher Certification Act, the Great Schools Tax Credit Program Act, and the Special Needs Scholarship Program Act in addition to five new ones: A-Plus Accountability and Transparency Program Act, School Recognition Program, Opportunity Scholarships, the Reading is Fundamental Literacy Program, and the AP Success Bonus Plan.
- Credit Articulation Agreements Act This bill would require statewide degree transfer agreements to transfer associate of arts degrees and associate of science degrees from one state institution of higher education to another.
- Founding Principles Act This bill would require during the high school years the teaching of a semester-long course on the philosophical understandings and the founders' principles, which are the foundation of our form of government for a free people, as incorporated in the Declaration of Independence, the United States Constitution, and the Federalist Papers.
- *Great Teachers and Leaders Act* This bill reforms the practice of tenure, known as nonprobationary status in some states.
- Higher Education Accountability Act This bill would promote transparency in taxpayer-funded public institutions of higher education by requiring them to provide annual information on student and faculty engagement, student achievement, institutional efficiency, and other meaningful gauges of success.
- Parent Trigger Act This bill would place democratic control into the hands of parents at school level. Parents can, with a simple majority, opt to usher in one of three choice-based options of reform: (1) transforming their school into a charter school, (2) supplying students from that school with a 75 percent per pupil cost voucher, or (3) closing the school.
- Student-Centered Funding Act The bill would create a student-centered finance model based on a weighted student formula in which money "follows" a child to his or her school.
- *Virtual Public Schools Act* This bill would allow the use of computer- and Internet-based instruction for students in a virtual or remote setting.

Future Direction for Task Force:

The Education Task Force will continue to promote school choice across the country, using its flagship publication, *Report Card on American Education*, as a framework for

states. The Task Force will also promote reforms in higher education that lead to more quality college graduates with meaningful degrees.

Task Force Meeting Dates:

Spring Task Force Summit, Cincinnati, OH Friday, April 29, 2011

ALEC's 38th Annual Meeting, New Orleans, LA Friday, August 5, 2011

States & Nation Policy Summit, Scottsdale, AZ Thursday, December 1, 2011

Task Force Publications:

<u>Report Card on American Education: Ranking State K-12 Education Performance,</u> <u>Progress, and Reform, 16th Edition</u>

Inside ALEC, Focus on Education (September/October, 2010)

10 Questions State Legislators Should Ask About Higher Education

School Choice and State Constitutions: A Guide to Designing School Choice Programs

Staff Contact Info:

Monica Mastracco Legislative Assistant (202) 742-8525 mmastracco@alec.org David J. Myslinski Director (202) 742-8531 dmyslinski@alec.org



Higher Education Subcommittee Meeting

ALEC's 2011 Spring Task Force Summit | Friday, April 29, 2011 9:30 a.m. – 10:15 a.m.

Agenda

9:30 a.m.	Welcome and Introductions
9:40 a.m.	Discussion: <i>Higher Education Transparency Act</i> Sponsored by Michael Poliakoff, American Council of Trustees and Alumni
10:00 a.m.	Discussion: <i>Performance Audit Act</i> Sponsored by Harry Stille, Evergreen Freedom Foundation
10:15 a.m.	Good of the Order/Adjournment



K-12 Education Reform Subcommittee Meeting

ALEC's 2011 Spring Task Force Summit | Friday, April 29, 2011 10:30 a.m. – 11:00 a.m.

Agenda

10:30 a.m. Welcome and Introductions

10:35 a.m. Discussion: Education Savings Account Act

Sponsored by Scott Jensen, American Federation for Children

11:00 a.m. Good of the Order/Adjournment



Education Task Force Luncheon Sponsored by K¹²

ALEC's 2011 Spring Task Force Summit Hilton Cincinnati Netherland Plaza | Friday, April 29, 2011 12:30 p.m. – 1:30 p.m.

Agenda

12:30 p.m. Buffet Luncheon Please serve yourself

12:45 p.m. Plenary Speaker

Bryan Flood, Senior Vice President, Public Affairs, K¹²

1:30 p.m. Networking Break

2:00 p.m. Task Force Meeting Convenes



Education Task Force Meeting

ALEC's 2011 Spring Task Force Summit | Friday, April 29, 2011 2:00 p.m. – 5:00 p.m.

Agenda

				
2:00 p.m.	Welcome and Introductions Sen. Nancy Spence, Colorado, Acting Public Sector Task Force Chair Ms. Mickey Revenaugh, Connections Academy, Private Sector Task Force Chair			
2:10 p.m.	Subcommittee and Executive Committee Introduction Ms. Mickey Revenaugh, Connections Academy, Private Sector Task Force Chair			
2:25 p.m.	Presentation: Current State of Higher Education Michael Poliakoff, American Council of Trustees and Alumni			
2:40 p.m.	Discussion and Voting: <i>Higher Education Transparency Act</i> Sponsored by Michael Poliakoff, American Council of Trustees and Alumni Moderated by Ms. Mickey Revenaugh, Connections Academy, Private Sector Task Force Chair			
3:00 p.m.	Presentation: Competency-Based Learning Susan Patrick, International Association of K–12 Online Learning (iNACOL)			
3:15 p.m.	Presentation: 25 Ways to Reduce Costs Dr. Richard Vedder, The Center for College Affordability and Productivity			
3:30 p.m.	Discussion and Voting: <i>Performance Audit Act</i> Sponsored by Harry Stille, Evergreen Freedom Foundation Moderated by Ms. Mickey Revenaugh, Connections Academy, Private Sector Task Force Chair			
3:50 p.m.	Presentation: Private School Choice Across the States Scott Jensen, American Federation for Children			
4:05 p.m.	Discussion and Voting: <i>Education Savings Account Act</i> Sponsored by Scott Jensen, American Federation for Children Moderated by Ms. Mickey Revenaugh, Connections Academy, Private Sector Task Force Chair			
4:25 p.m.	Presentation: Disruptive Innovation Michael Horn, Innosight Institute – <i>Invited</i>			
4:45 p.m.	Presentation: State Authorization Melissa Garrett, Bridgepoint			
5:00 p.m.	Good of the Order/Adjournment			



Education Task Force Meeting Minutes

ALEC's 2010 States & Nation Policy Summit | Friday, December 3, 2010 2:30 p.m. – 5:30 p.m.

Legislative Members in Attendance (18)

Rep. Eric Burlison, Missouri Legislature

Rep. Harry Brooks, Tennessee General Assembly

Rep. Kevin Brooks, Tennessee General Assembly

Sen. Barbara Cegavske, Nevada Legislature

Rep. Ann Coody, Oklahoma Legislature

Rep. John Eklund, Wyoming Legislature

Rep. Greg Forristall, Iowa Legislature

Sen. Don Gustavson, Nevada Legislature

Rep. Joe Harrison, Louisiana Legislature

Rep. Tim Jones, Missouri Legislature

Rep. Wes Keller, Alaska Legislature

Rep. Sally Kern, Oklahoma Legislature

Rep. Merlynn Newbold, Utah Legislature

Rep. Cindy Noe, Indiana Legislature

Rep. John Ragan, Tennessee General Assembly

Sen. Nancy Spence, Colorado Legislature

Rep. Matthew Teeters, Wyoming Legislature

Sen. Don Vaughan, North Carolina General Assembly

Private Sector Members in Attendance (21)

John Carreon, Kaplan Higher Education

Paul DeGiusti, Corinthian Colleges, Inc

Ben DeGrow, Independence Institute

Liv Finne, Washington Policy Center

Melissa Garrett, Bridgepoint Education

Seth Gerson, National Board for Professional Teaching Standards

David Hansen, National Association of Charter School Authorizers

Leslie Hiner, Foundation for Educational Choice

Collin Hitt, Illinois Policy Institute

Matt Ladner, Goldwater Institute

Ken Meyer, Scantron

Vicki Murray, Pacific Research Institute

Clark Neily, Institute for Justice

Brian Newman, Association of Private Sector Colleges & Universities

Matt Oestriech, Heartland Institute

Michael Poliakoff, American Council of Trustees and Alumni

Mickey Revenaugh, Connections Academy

Harry Stille, Higher Education Research/Policy Center

Terry Stoops, John Locke Foundation

Michael Van Beek, Mackinac Center for Public Policy

Brian Weller, Kaplan Higher Education Bob Williams, Evergreen Freedom Foundation

Others in Attendance (23)

Rep. Alonzo Baldonado, New Mexico Legislature

Sen. Mike Bell, Tennessee General Assembly

Sen. Spencer Berry, North Dakota Legislature

Rep. Hugh Blackwell, North Carolina General Assembly

Rep. Jerry Dockham, North Carolina General Assembly

Peter R. Greer, D.C.

Rep. Terri Lois Gregory, Kansas Legislature

Rep. John Hansen, South Dakota Legislature

Rep. Craig Horn, North Carolina General Assembly

Rep. Laura Hubbel, South Dakota Legislature

Lisa Graham Keegan, Education Breakthrough Network

Mike Mann, North Carolina Bail Agents Association

David McCloud, The Advocacy Group

Rep. Cole McNary, Missouri Legislature

Rep. Justin Olson, Arizona Legislature

Janice Palmer, Arizona School Boards Association

Sen. Bill Payne, New Mexico Legislature

Rep. Terri Proud, Arizona Legislature

Sen. David Rouzer, North Carolina General Assembly

Beverly Sheldon, Traditional Values Coalition

Sen. Steve Smith, Arizona Legislature

Rep. Hal Wick, South Dakota Legislature

Staff in Attendance (2)

Dave Myslinski, ALEC Education Task Force Director Monica Mastracco, ALEC Education Legislative Assistant

Meeting began at 2:30 p.m.

The meeting began with an introduction by Task Force Chairs Sen. Nancy Spence and Mickey Revenaugh, followed by the of recognition of new ALEC private sector members, Heartland Institute, Kaplan, Scantron, and National Board for Professional Teaching Standards.

The Education Task Force saw several presentations on various topics, including "10 Questions State Legislators Should Ask About Higher Education" from Vicki E. Murray of the Pacific Research Institute, "Performance Audits" from Harry Stille of the Higher Education Policy Council, "Education Reform After the Election" from Michael Petrilli of the Thomas B. Fordham Institute, and "Collective Bargaining Transparency" from Ben DeGrow of the Independence Institute. The final presentation came from North Carolina Sen. Don Vaughan and Peter Greer who presented on ALEC's *Founding Principles Act*.

Education Task Force members considered the *A-Plus Literacy Act*, sponsored by Dr. Matthew Ladner of the Goldwater Institute. After discussion, the legislation passed both the public sector and the private sector unanimously. The *A-Plus Literacy Act* was approved.

Education Task Force members considered amendments to ALEC's *Open Enrollment Act*, sponsored by Ben DeGrow of the Independence Institute. After discussion, the amendments passed both the public sector and the private sector unanimously. The amendments to ALEC's *Open Enrollment Act* were approved.

Education Task Force members considered the *Resolution in Support of Private Sector Colleges and Universities*, sponsored by Melissa Garrett of Bridgepoint Education. After discussion, the resolution passed both the public sector and the private sector unanimously. The *Resolution in Support of Private Sector Colleges and Universities* was approved.

Finally, Education Task Force members considered the *Parent Trigger Act*, sponsored by Marc Oestreich of the Heartland Institute. After discussion, the legislation passed both the public sector and the private sector unanimously. The *Parent Trigger Act* was approved.

The meeting adjourned at 5:30 p.m.

Higher Education Transparency Act

Summary

This act details information required of institutions of higher education to publish on their public website.

Model Legislation

AN ACT relating to requiring a public institution of higher education to establish uniform standards to make certain information available on the Internet.

Be it enacted by the legislature of [STATE]:

Section 1. {Internet Access to Course Information.}

- (A) Each institution of higher education, other than a medical and dental unit, as defined by [STATE], shall make available to the public on the institution's Internet website the following information for each undergraduate classroom course offered for credit by the institution:
 - (1) A syllabus that:
 - (a) Satisfies all relevant academic standards adopted by the institution;
 - (b) Provides a brief description of each major course requirement, including each major assignment and examination;
 - (c) Lists all required or recommended reading;
 - (d) Provides a general description of the subject matter of each lecture or discussion; and
 - (e) Lists all guest lecturers, special presentations, and any assigned out-ofclass activities.
 - (2) A curriculum vitae of each regular instructor that lists the instructor's:
 - (a) Postsecondary education;
 - (b) Teaching experience; and
 - (c) Significant professional publications;

- (3) If available, a departmental budget report for the department under which the course is offered, from the most recent semester or other academic term during which the institution offered the course, showing operational expenses.
- (4) The distribution of final grades in the course for the most recent semester in which it was offered; and
- (5) A curriculum vitae made available on the institution's Internet website under Section (1) may not include any personal information, including the instructor's home address or home telephone number.
- (6) The information required by must be:
 - (a) accessible from the institution's Internet website home page by use of not more than three links;
 - (b) searchable by keywords and phrases; and
 - (c) accessible to the public without requiring registration or use of a user name, a password, or another user identification.
- (7) The institution shall make the information required by Subsection (a) available not later than the seventh day after the first day of classes for the semester or other academic term during which the course is offered. The institution shall continue to make the information available on the institution's Internet website until at least the second anniversary of the date on which the institution initially posted the information.
- (8) The institution shall update the information required by Section 1 as soon as practicable after the information changes.
- (9) The governing body of the institution shall designate an administrator to be responsible for ensuring implementation of this section. The administrator may assign duties under this section to one or more administrative employees.
- (10) Not later than January 1 of each odd-numbered year, each institution of higher education shall submit a written report regarding the institution's compliance with this section to the governor, the lieutenant governor, the speaker of the house of representatives, and the presiding officer of each legislative standing committee with primary jurisdiction over higher education.
- (11) [As applicable, the [state] Coordinating Board may adopt rules necessary to administer this section].

Section 2. [Insert appropriate reference]Education Code, as added by this Act, applies beginning with the [year] fall semester.

Section 3. {Severability clause.}

Section 4. {Repealer clause.}

Section 5. {Effective Date.} This Act takes effect immediately.

N.B. A bill containing these provisions and more, H.B. No. 2504, was passed by the Texas House on May 8, 2009, by the following vote: Yeas 138, Nays 0, 2 present, not voting; and that the House concurred in Senate amendments to H.B. No. 2504 on May 29, 2009, by the following vote: Yeas 143, Nays 0, 1 present, not voting. H.B. No. 2504 was passed by the Senate, with amendments, on May 27, 2009, by the following vote: Yeas 31, Nays 0.

Education Savings Account Act

Summary

The Education Savings Account Act allows parents to use the funds that would have been allocated to their child at their resident school district for an education program of the parents' choosing.

Model Legislation

Section 1. {Title.} The Education Savings Account Act

Section 2. {Definitions.}

- (A) "Program" means The Education Savings Account program created in this subchapter.
- (B) "Eligible student" means any elementary or secondary student who was eligible to attend a public school in [state] in the preceding semester or is starting school in [state] for the first time¹ and is a member of a household whose total annual income does not exceed an amount equal to 2.5 times the income standard used to qualify for a free or reduced-price lunch under the national free or reduced-price lunch program established under 42 USC Section 1751 et seq.
- (C) "Parent" means a resident of this state who is a parent, guardian, custodian, or other person with the authority to act on behalf of the child.
- (D) "Department" means the state Department of Public Instruction or an organization chosen by the state.²
- (E) "Resident school district" means the public school district in which the student resides.
- (F) "Participating school" means any private school that provides education to elementary and/or secondary students and has notified the Department of its intention to participate in the program and comply with the program's requirements.³
- (G) "Private tutoring" means tutoring services provided by tutors accredited by a regional or national accrediting organization.
- (H) "Eligible postsecondary institution" means a community college, an accredited university or an accredited private postsecondary institution.

Section 3. {Basic Elements of The Education Savings Account Act.}

- (A) Any parent of an eligible student shall qualify for the state to make a grant to their child's education savings account if the parents sign an agreement promising:
 - (1) To provide an education for the eligible student in at least the subjects of reading, grammar, mathematics, social studies, and science;
 - (2) Not to enroll their eligible student in a district or charter school.
- (B) The state shall deposit into an Education Savings Account some or all of the state aid that would otherwise have been provided to the resident school district for the eligible student had they enrolled in the resident school district;
- (C) Parents participating in the Education Savings Account program shall agree to use the funds deposited in their eligible student's accounts for the following qualifying expenses to educate the eligible student:
 - (1) Tuition and fees at a participating school.
 - (2) Textbooks required by a participating school.
 - (3) Payment to a licensed or accredited tutor.
 - (4) Payment for purchase of curriculum.
 - (5) Tuition or fees for a non-public online learning program.
 - (6) Fees for national norm-referenced examinations, Advanced Placement examinations or similar courses, and any examinations related to college or university admission.
 - (7) Contribution to the eligible student's qualified tuition program established pursuant to 11 USC Section 529.
 - (8) Educational services for pupils with disabilities from a licensed or accredited practitioner or provider.
 - (9) Tuition and fees at an eligible postsecondary institution.
 - (10) Textbooks required for college or university courses.
 - (11) Fees for account management by private financial management firms approved by the Department.
- (D) Grant amounts to Education Savings Accounts shall be calculated according to the following schedule:⁴

- (1) For students from households qualifying for the federal free or reduced-price lunch program, the amount granted to the student's Education Savings Account shall be equal to the dollar amount the resident school district would have received to serve and educate the eligible student from state sources had the student enrolled there.
- (2) For students from households with an annual income greater than the amount required to qualify for the free or reduced-price lunch program but less than 1.5 times that amount, the amount granted to the student's Education Savings Account shall be equal to seventy-five percent of the dollar amount the resident school district would have received to serve and educate the eligible student from state sources had the student enrolled there.
- (3) For students from households with an annual income of greater than 1.5 times the amount required to qualify for the free or reduced-price lunch program but less than 2.0 times that amount, the amount granted to the student's Education Savings Account shall be equal to fifty percent of the dollar amount the resident school district would have received to serve and educate the eligible student from state sources had the student enrolled there.
- (4) For students from households with an annual income of greater than 2.0 times the amount required to qualify for the free or reduced-price lunch program but less than 2.5 times that amount, the amount granted to the student's Education Savings Account shall be equal to twenty-five percent of the dollar amount the resident school district would have received to serve and educate the eligible student from state sources had the student enrolled there.
- (E) A participating school, private tutor, eligible postsecondary institution or other educational provider may not refund, rebate, or share a student's grant with a parent or the student in any manner. The funds in an Education Saving Account may only be used for educational purposes.
- (F) Parents will be allowed to make payments for the costs of educational programs and services not covered by the funds in their accounts.
- (G) A participating student shall be counted in the enrollment figures for his or her resident school district for the purposes of calculating state aid to the resident school district. The funds needed for a grant to an Education Savings Account shall be subtracted from the state school aid payable to the student's resident school district.

Section 4. {Administration of the Education Savings Account Act.}

(A) The Department⁵ will qualify private financial management firms to manage Education Savings Accounts.

- (B) The Department will have the authority to conduct or contract for the auditing of accounts, and will at a minimum conduct random audits of accounts on an annual basis. The Department will have the authority to make any parent of an eligible student ineligible for the Education Savings Account program in the event of substantial misuse of the funds in the account.
- (C) The Department will have the authority to refer cases of substantial misuse of funds to law enforcement agencies for investigation if evidence of fraudulent use of an account is obtained.
- (D) The Department shall provide parents of participating students with a written explanation of the allowable uses of education savings accounts, the responsibilities of parents and the duties of the Department.
- (E) The Department may deduct an amount from the grants to education savings accounts to cover the costs of overseeing the accounts and administering the program up to a limit of 3 percent.
- (F) The Department shall establish reasonable fees for private financial management firms participating in the program based upon market rates.
- (G) The Department shall make payments to eligible students' Education Savings Accounts on a quarterly basis.

Section 5. {Accountability Standards for Participating Schools.}

- (A) Administrative Accountability Standards. To ensure that students are treated fairly and kept safe, all participating, private schools shall:
 - (1) Comply with all health and safety laws or codes that apply to private schools;
 - (2) Hold a valid occupancy permit if required by their municipality;
 - (3) Certify that they comply with the nondiscrimination policies set forth in 42 USC 1981;⁶ and
 - (4) Conduct criminal background checks on employees. The participating school then shall:
 - (a) Exclude from employment any people not permitted by state law to work in a private school; and
 - (b) Exclude from employment any people that might reasonably pose a threat to the safety of students.⁷

- (B) Financial Accountability Standards. To ensure that funds are spent appropriately, all participating schools shall:
 - (1) Provide parents with a receipt for all qualifying expenses at the school.
 - (2) Demonstrate their financial viability by showing they can repay any funds that might be provided from Education Savings Accounts, if they are to receive \$50,000 or more during the school year, by:
 - (a) Filing with the Department prior to the start of the school year a surety bond payable to the state in an amount equal to the aggregate amount of the funds from Education Savings Accounts expected to be paid during the school year from students admitted at the participating school; or
 - (b) Filing with the Department prior to the start of the school year financial information that demonstrates the school has the ability to pay an aggregate amount equal to the amount of the funds from Education Savings Accounts expected to be paid during the school year to students admitted to the participating school.⁸
- (C) Academic Accountability Standards. In order to allow parents and taxpayers to measure the achievements of the program:
 - (1) Parents shall ensure that:⁹
 - (a) Each year their eligible student takes either the state achievement tests or nationally recognized norm-referenced tests that measure learning gains in math and language arts;
 - (b) The results of these tests are provided to the state or an organization chosen by the state on an annual basis, ¹⁰ beginning with the first year of testing;
 - (c) The student information is reported in a way that would allow the state to aggregate data by grade level, gender, family income level, and race; and
 - (d) The state or an organization chosen by the state will be informed of the eligible student's graduation from high school.
 - (2) The state or an organization chosen by the state shall:
 - (a) Ensure compliance with all student privacy laws;
 - (b) Collect all test results; and

- (c) Provide the test results, associated learning gains and graduation rates to the public via a state Web site after the third year of test and graduation-related data collection.¹¹ The findings shall be aggregated by the students' grade level, gender, family income level, number of years of participation in the scholarship program, and race.¹²
- (D) Participating School Autonomy. A participating private school is autonomous and not an agent of the state or federal government and therefore:
 - (1) The Department or any other state agency may not in any way regulate the educational program of a participating private school or education provider that accepts funds from an education savings account;
 - (2) The creation of The Education Savings Account Program does not expand the regulatory authority of the state, its officers, or any school district to impose any additional regulation of private schools or education providers beyond those necessary to enforce the requirements of the program; and
 - (3) Participating private schools and education providers shall be given the maximum freedom to provide for the educational needs of their students without governmental control.

Section 6. {Responsibilities of the Department of Public Instruction.}

- (A) The Department shall ensure that eligible students and their parents are informed annually of which schools will be participating in the Education Savings Account Program. Special attention shall be paid to ensuring that lower-income families are made aware of the program and their options.
- (B) The Department shall create a standard form that parents of eligible students can submit to establish their student's eligibility for the Education Savings Account Program. The Department shall ensure that the application is readily available to interested families through various sources, including the Internet.
- (C) The Department may bar a participating school or education provider from the Education Savings Account Program if the Department establishes that the participating school or education provider has:
 - (1) Routinely failed to comply with the accountability standards established in Section 5;¹³ or
 - (2) Failed to provide the eligible student with the educational services funded by the Education Savings Account.

- (D) If the Department decides to bar a participating school or education provider from the program, it shall notify eligible students and their parents of this decision as quickly as possible.
- (E) The Department shall adopt rules and procedures as necessary for the administration of the Education Savings Account Program.

Section 7. {Responsibilities of Resident School Districts.}

- (A) The resident school district shall provide a participating school or education provider that has admitted an eligible student under this program with a complete copy of the student's school records, while complying with the Family Educational Rights and Privacy Act of 1974 (20 USC Section 1232 g).
- (B) The resident school district shall provide transportation for an eligible student to and from the participating school or education provider under the same conditions as the resident school district is required to provide transportation for other resident students to private schools as per current law. The resident school district will qualify for state transportation aid for each student so transported.

Section 8. (Effective Date.) The Education Savings Account Program will be in effect beginning with the fall semester of the next school year.

Endnotes

These notes are intended

¹ The definition for an eligible student in this model legislation includes all children of school age. The authors believe that all children should receive public support for their education regardless of whether they attend a public or private school, whether they are just starting school, or have already dropped out. Please note that this inclusive definition will significantly increase the number of students in your state receiving public support for their education and thereby either increase the costs to taxpayers or reduce the level of assistance available to support each student. Legislators wishing to draft a bill that saves money will want to limit eligibility largely to students who attended a public school in the semester prior to first receiving a grant to their Education Savings Account. Because many of the grants to Education Savings Accounts will be less than what the state would have spent on the student's behalf at their public school of residence, the state will achieve a savings that would make it possible to extend these accounts to additional students including children who are attending school in the state for the first time (such as kindergartners and new residents) or existing private school students in the "school entry grades" of kindergarten and ninth grade. ² This bill designates the Department of Public Instruction as the agency regulating the Educations Savings Account Act. The intent was to name the existing agency in the state that is responsible for public school finances and private school regulation. Alternatively, legislators may choose to consider other capable departments, create a new small agency, or contract with a private nonprofit organization to oversee the program if they are concerned about the hostility the program would face from the existing state education department.

³ This model legislation allows students to use the funds in their Education Savings Account to attend a private school. The authors support giving parents the widest possible array of choices so that they can choose the education that best meets their child's needs. In states without open enrollment programs

(public school choice), legislators may also want to include public schools outside of the student's resident school district in the definition of participating school. This would give students the ability to use the funds in their Education Savings Account to pay for nonresident tuition at a public school outside their district of residence.

⁴ This particular set of proportions represent a framework for one approach to means-testing the scholarship amount. Legislators should develop a formula that makes sense for their state.

⁵ Like in Endnote 2, if legislators are concerned about the hostility the program would face from the existing Department of Public Instruction, they may choose to consider other capable departments, create a new small agency or contract with a private nonprofit organization to administer the program.

⁶ Under 42 USC 1981, private schools are already prohibited from discriminating with respect to race, color and national origin. In addition, if private schools are recipients of federal funds, they are subject to nondiscrimination requirements under 42 USC 2000d (race, color, national origin) and 29 USC 794 (disability). If you choose to include language banning discrimination in hiring on the basis of race, color, national origin, or disability, take care not to interfere with the ability of religious institutions to hire individuals who share their religious beliefs.

The model legislation provides schools with the tools they need to ensure that students will be safe. The schools are required to conduct criminal background checks on existing and potential employees, and then they are given the flexibility to determine from this information whether the employee might pose a risk to students. This language is valuable in two cases: 1) a small number of states prohibit discriminating against felons in hiring even for sensitive positions in schools, and this language would give schools clear authority to dismiss or not hire individual who pose a risk to student safety; and 2) some religious schools see rehabilitation as part of their mission. In this case, the schools could hire someone with a criminal background who they believe is no longer a threat to students, such as someone who committed nonviolent crimes or has decades-old violations followed by a clean record. This language would give schools the responsibility to do background checks and the power to exclude potential risks from the school.

The model legislation provides two methods for schools to demonstrate financial viability to ensure that funds from Education Savings Accounts are secure. The first method employs a market-based means of demonstrating viability. Private companies that issue surety bonds have a financial interest in making sure that the schools can repay any funds that might be owed the parents. They will therefore conduct the checks necessary to protect their financial interest as well as the interests of the parents and the taxpayers. Surety bonds can be expensive (one to three percent of the amount covered) or invasive for some institutions, so the legislation allows schools to demonstrate by some other means that they have the financial wherewithal to pay back any amount they might owe the parents. This might include things like personal guarantees, reserve accounts, or escrow accounts.

⁹ The authors believe that empowered parents are the best way to achieve academic accountability. Clear and consistent information about the academic performance of participating students will help empower parents and will also provide the public and policymakers with the information they need to evaluate the effectiveness of the program. Therefore, all participating students should be required to annually take either the state achievement tests or nationally recognized norm-referenced tests that demonstrate learning gains in math and language arts. Most private schools already administer such norm-referenced tests so this provision should not be seen as burdensome.

¹⁰ Like in Endnote 2, if legislators are concerned about the hostility the program would face from the existing Department of Public Instruction, they may choose to create a new small agency or contract with a private nonprofit organization to oversee the academic accountability responsibilities of the state.

¹¹ The purpose of administering the tests is to create transparency in participating students' academic

The purpose of administering the tests is to create transparency in participating students' academic progress and to demonstrate learning gains. These learning gains can only be demonstrated when the public has access to more than one school year. When this information is made public in the first year, the media and opponents often attack school choice programs, noting that participating students are not performing as well as their public school counterparts. This effect is natural because often the students who participate in choice programs are not doing well in their existing public schools and are academically far behind their participating school counterparts, and it will take them a few years to catch up to grade level.

¹² Legislators sincerely wishing to demonstrate the program's academic success to taxpayers could require a scientific evaluation of the program using the testing data established in Section 5(C). It is crucial that the legislature give the oversight responsibility for this study to a trusted objective nonpartisan source like a

legislative service agency or a trusted research university department. We have provided model language for such an independent evaluation of the program in Section X below. The outlined research would evaluate whether students who participate in the program are better off than a similar cohort in the public schools for at least five years of their education. Unfortunately, a longitudinal study is likely to be quite expensive. Accordingly, the legislation allows the legislature (or a legislative service agency) to accept private grants to completely fund such a study. In some states, the legislature is not allowed to accept such grants, and another trusted agency would have to be selected. It will be tempting for legislators to further define the details of the study, but they should take care not to dictate the methodology or the results in order to maintain the credibility of the research.

¹³ The legislation allows schools to occasionally fail to meet an accountability standard so that an antagonistic regulator cannot shut down the program by banning schools with a modest occasional violation such as turning in a report late.

Section X: {Evaluation of the Parental Choice Scholarship Program}

- (A) The Legislative Service Agency may contract with one or more qualified researchers who have previous experience evaluating school choice programs to conduct a study of the program with funds other than state funds.
- (B) The study shall assess:
 - (1) the level of participating students' satisfaction with the program;
 - (2) the level of parental satisfaction with the program;
 - (3) the fiscal impact to the state and resident school districts of the program;
 - (4) the impact of the program on public and private school capacity, availability and quality; and
 - (5) participating students' academic performance and graduation rates in comparison to students who applied for a scholarship under this program but did not receive one because of random selection.
- (C) The researchers who conduct the study shall:
 - (1) apply appropriate analytical and behavioral science methodologies to ensure public confidence in the study;
 - (2) protect the identity of participating schools and students by, among other things, keeping anonymous all disaggregated data other than that for the categories of grade level, gender and race and ethnicity; and
 - (3) provide the legislature with a final copy of the evaluation of the program.
- (D) The relevant public schools and the parents of participating students shall cooperate with the research effort by providing student assessment results and any other data

necessary to complete this study.

- (E) The Legislative Service Agency may accept grants to assist in funding this study.
- (F) The study shall cover a period of at least five years. The legislature may require periodic reports from the researchers. After publishing their results, the researchers shall make their data and methodology available for public review, while complying with the requirements of the Family Educational Rights and Privacy Act (20 USC Section 1232 g).

Additional Note:

It is fairly common for legislators to consider including severability clauses in new legislation. Legislators should make sure that if such clauses are included and exercised, the remaining legislation produces a program that is workable and achieves the original intent of the bill.

Higher Education Performance Audit Act

Summary

Public higher education institutions function totally from the state appropriations (taxpayer), student tuition and fees, gifts from donors, awards for research and auxiliary funds or gifts through those operations. It is imperative that these public funds expended are accounted for in open transparency form to allow the general public and students to see both the income and expenditures for which they are paying. This Act would define the scope for outcome-based higher education audits in part by seeking answers to questions relating to institutions' missions, structures, costs, and overall academic results. This would create an open accounting for these public funds and their efficient use in performance of the services of these public institutions for the public benefit.

Model Legislation

Language forthcoming.

Kathy Afzali Legislative Member

Maryland Delegate Maryland Legislature Lowe House Office Building 6 Bladen Street

Annapolis, MD 21401 Work Phone: (410) 841-3288

Email: kathy.afzali@house.state.md.us

James Anderson Legislative Member

Wyoming Senator Wyoming Legislature 92 Running Dutchman Glenrock, WY 82637 Work Phone: (307) 777-7711 Fax: (307) 777-5466

Email: Jamesda1@msn.com

Tom Apodaca Legislative Member

North Carolina Senator North Carolina General Assembly 1504 Fifth Avenue West Hendersonville, NC 28739 Work Phone: (919) 733-5745

Fax: (919) 755-2770

Email: Tom.Apodaca@ncleg.net

Alonzo Baldonado Legislative Member

New Mexico Representative New Mexico Legislature 1001 Pinzon P.O. Box 370 Los Lunas, NM 87031 Work Phone: (505) 363-6214

Email: zobaldonado@gmail.com

Scott C. Bedke Legislative Member

Idaho Representative Idaho Legislature PO Box 89 Oakley, ID 83346

Work Phone: (208) 334-2475

Fax: (208) 334-5397

Email: sbedke@house.idaho.gov

Noal Akins

Alternate

Mississippi Representative Mississippi Legislature 270 Highway 30 Oxford, MS 38655 Work Phone: (601) 359-3360

Fax: (601) 359-3728

Email: nakins@house.ms.gov

Marlene Anielski Legislative Member

Representative Ohio Legislature State Capitol Columbus, OH 43215 Work Phone: (614) 644-6041

Email: marlene@marlene-anielski.com

Tyler C August Legislative Member

Wisconsin Representative Wisconsin Legislature State Capitol PO Box 8952 Madison, WI 53708-8952

AMERICA

Email: tyleraugust@charter.net

Randi Becker Legislative Member

Washington Senator Washington Legislature Irving R. Newhouse Building 215 Sid Snyder Avenue, SW Olympia, WA 98504 Work Phone: (360) 786-7573

Fax: (360) 786-1999

Email: Becker.Randi@leg.wa.gov; rbecker873@hotmail.com

Mark W. Blasdel Legislative Member

Montana Representative Montana Legislature PO Box 291

Somers, MT 59932-0291 Work Phone: (406) 444-4800

Fax: (406) 444-1865

Email: mblasdel@bresnan.net

Mark L. Boitano Legislative Member

New Mexico Senator New Mexico Legislature 3615 Horacio Court Albuquerque, NM 87111 Work Phone: (505) 986-4366 Fax: (505) 986-4280

Email: boitanom@aol.com

Stephen L. Bowen

Private Sector Member (M1)

Director of the Center for Education Excellence State Policy Network P.O. Box 7829 Portland, ME 04112 Work Phone: (703) 740-0310 Fax: (207) 773-4385

Email: sbowen@mainepolicy.org

Harry R. Brooks, Jr. Legislative Member

Tennessee Representative Tennessee Legislature War Memorial Building 7th Avenue North Nashville, TN 37243-0119

Work Phone: (615) 741-6879 Fax: (615) 253-0212

Email: rep.harry.brooks@capitol.tn.gov

Dale Buwalda

Private Sector Member (Info)

State Program and Government Relations Director The Foundation for Educational Choice One America Square

Suite 2420

Indianapolis, IN 46282 Work Phone: (317) 681-0745 Fax: (317) 681-0945 Email: dale@edchoice.org

John A. Carey, Jr.

Alternate

Ohio Representative Ohio Legislature Vern Riffe Center 77 South High Street Columbus, OH 43215-6111 Work Phone: (614) 466-8156 Fax: (614) 752-7188

Email: district87@ohr.state.oh.us

Scott Bounds

Legislative Member

Mississippi Representative Mississippi Legislature

45 Carla Dr.

Philadelphia, MS 39350 Work Phone: (601) 359-3770 Fax: (601) 359-3728

Email: sbounds@house.ms.gov

Daniel H. Branch

Legislative Member

Texas Representative Texas Legislature Capitol Extension 1100 Congress Avenue Austin, TX 78701

Work Phone: (512) 463-0367

Fax: (512) 322-9935

Email: dbranch@winstead.com

Kevin D. Brooks

Alternate

Tennessee Representative Tennessee Legislature War Memorial Building 7th Avenue North Nashville, TN 37243-0124

Work Phone: (615) 741-1350

Fax: (615) 253-0346

Email: rep.kevin.brooks@capitol.tn.gov

Terry Calloway

Legislative Member

Kansas Representative Kansas Legislature Kansas State Capitol 300 SW 10th Avenue Topeka, KS 66612-1504 Work Phone: (620) 875-2061 (c)

Email: terry@terrycalloway.com

Fredie Videt Carmichael

Legislative Member

Mississippi Senator Mississippi Legislature 5396 Springhill Loop Meridian, MS 39301 Work Phone: (601) 359-3244

Fax: (601) 359-9210

Email: vcarmichael@senate.ms.gov

John Carreon

Private Sector Member (M1)

Vice President, State Regulatory Affairs and Associate

General Counsel

Kaplan Higher Education

225 W Wacker Drive

8th Floor

Chicago, IL 60606

Work Phone: (312) 385-3187 Email: jcarreon@kaplan.edu

Barbara K. Cegavske Legislative Member

Nevada Senator

Nevada Legislature

6465 Laredo Street

Las Vegas, NV 89146-5272

Work Phone: (775) 684-1445 Fax: (775) 684-6500

Email: bcegavske@sen.state.nv.us

Henry H. Coe

Alternate

Wyoming Senator

Wyoming Legislature

State Capitol

200 West 24th Street

Cheyenne, WY 82002

Work Phone: (307) 777-7711

Fax: (307) 777-5466

Email: hcoe@wyoming.com

Ann Coody

Legislative Member

Oklahoma Representative

Oklahoma Legislature 104 South State Highway 65

Lawton, OK 73501

Work Phone: (405) 557-7398

Fax: (405) 962-7612

Email: anncoody@okhouse.gov

Steve Court

Legislative Member

Arizona Representative Arizona Legislature 1550 N. Spring Dr Mesa, AZ 85203

Work Phone: (602) 926-4467

Fax: (602) 417-5018 Email: scourt@azleg.gov

David S. Casas

Task Force Chair

Georgia Representative

Georgia General Assembly

PO Box 283

Lilburn, GA 30048-0283

Work Phone: (404) 656-0254

Fax: (404) 651-8086

Email: david@votecasas.com

Chaz J. Cirame

Staff

Senior Director, Membership and Development

ALEC

1101 Vermont Ave.

11th Floor

Washington, DC 20005

Work Phone: (202) 466-3800

Fax: (202) 466-3801

Email: CIRAME@GMAIL.COM; ccirame@alec.org

Mark L. Cole

Legislative Member

Virginia Delegate

Virginia General Assembly

PO Box 6046

Fredericksburg, VA 22403

Work Phone: (804) 698-1088

Fax: (804) 698-6788

Email: DelMCole@house.virginia.gov

Kevin Corcoran

Private Sector Member (M1)

Program Director

Lumina Foundation for Education

30 S Meridian St.

Suite 700

Indianapolis, IN 46204

Work Phone: (317) 951-5493

Fax: (317) 951-5468

Email: kcorcoran@luminafoundation.org

Marvin Kirkland Cox

Legislative Member

Virginia Delegate

Virginia General Assembly

131 Old Brickhouse Lane

Colonial Heights, VA 23834

Work Phone: (804) 698-1066

Fax: (804) 698-6766

Email: DelKCox@house.virginia.gov

Rich Crandall Legislative Member

Arizona Senator Arizona Legislature Capitol Complex - Senate 1700 West Washington Street Phoenix, AZ 85007-2890 Work Phone: (602) 926-3020 Fax: (602) 417-3119

Email: rcrandall@azleg.gov

Jane D. Cunningham Legislative Member

Missouri Senator Missouri Legislature 201 West Capitol Avenue Room 225 State Capitol Jefferson City, MO 65101 Work Phone: (573) 751-1186 Fax: (573) 526-9852

Email: jane.cunningham7@gmail.com

Doug E. Davis

Alternate

Mississippi Senator Mississippi Legislature PO Box 235

Hernando, MS 38632 Work Phone: (601) 359-2220 Fax: (601) 359-2889

Email: ddavis@senate.ms.gov

Paul A. De Giusti

Private Sector Member (M2)

Vice President, Legislative Affairs Corinthian Colleges, Inc. 1350 I Street, NW **Suite 1270** Washington, DC 20005

Work Phone: (202) 682-9494 x551 Fax: (202) 682-9170

Email: pdegiusti@cci.edu

Lee R. Denney Legislative Member

Oklahoma Representative Oklahoma Legislature State Capitol Building 2300 North Lincoln Boulevard Oklahoma City, OK 73105 Work Phone: (405) 557-7304 Fax: (405) 962-7419

Email: leedenney@okhouse.gov

Chester Crandell

Alternate

Arizona Representative Arizona Legislature Capitol Complex- House 1700 West Washington Street Phoenix, AZ 85007-2890 Work Phone: (928) 535-4107 Email: c.crandell@hotmail.com

Anna Davis

Private Sector Member (M2)

Executive Director for Government Relations National Board for Professional Teaching Standards 1525 Wilson Blvd. Suite 500 Arlington, VA 22209 Work Phone: (703) 465-2176 Email: adavis@nbpts.org

Margaret Dayton

Legislative Member Utah Senator

Utah Legislature 97 West Westview Drive Orem. UT 84058

Work Phone: (801) 538-1035 Fax: (801) 538-1414

Email: mdayton@utahsenate.org

Ben DeGrow

Private Sector Member (M1)

Policy Analyst Independence Institute 13952 Denver West Parkway Suite 400 Golden, CO 80401

Work Phone: (303) 279-6536 Fax: (303) 279-4176

Email: ben@i2i.org

Scott D. Dieckhaus

Legislative Member

Missouri Representative Missouri Legislature State Capitol 201 West Capitol Avenue Jefferson City, MO 65101 Work Phone: (573) 751-0538

Email: Scott.Dieckhaus@house.mo.gov

Mike Dudgeon

Alternate

Georgia Representative Georgia General Assembly Coverdell Legislative Office Building 18 Capitol Square Atlanta, GA 30334

Work Phone: (770) 490-7983 Email: mike.dudgeon@house.ga.gov

Roger L. Eddy Legislative Member

Illinois Representative Illinois Legislature 108 South Main Hutsonville, IL 62433 Work Phone: (217) 558-1040 Fax: (217) 558-3481

Email: reddyunit1@aol.com

John Eklund, Jr. Legislative Member

Wyoming Representative Wyoming Legislature 2918 Torrington Highway Cheyenne, WY 82009 Work Phone: (307) 246-3251 Fax: (307) 777-5466

Email: jeklund@wyoming.com

Sondra L. Erickson Legislative Member

Minnesota Representative Minnesota Legislature State Office Building 100 Dr. Martin Luther King Jr. Boulevard St. Paul, MN 55155

Work Phone: (651) 296-5649 Fax: (651) 296-6511

Email: sen.sharon.erickson.ropes@senate.mn

John Fillmore

Alternate

Arizona Representative Arizona Legislature Capitol Complex- House 1700 West Washington Street Phoenix, AZ 85007-2890 Work Phone: (602) 9265681 Email: jfillmore@azleg.gov

Brandon Dutcher

Private Sector Member (M1)

Vice President for Policy
Oklahoma Council of Public Affairs
1401 N. Lincoln Blvd.
Oklahoma City, OK 73104
Weels Bloomy (405) (02,1667)

Work Phone: (405) 602-1667 Fax: (405) 843-9436

Email: BRANDONDUTCHER@YAHOO.COM

Rob Eissler

Legislative Member

Texas Representative
Texas Legislature
Capitol Extension
1100 Congress Avenue
Austin, TX 78701

Work Phone: (512) 463-0797

Fax: (512) 463-0898

Email: rob.eissler@house.state.tx.us

Robert Enlow

Private Sector Member (Info)

President & CEO
The Foundation for Educational Choice
One America Square
Suite 2420
Indianapolis, IN 46282
Work Phone: (317) 681-0745

Fax: (317) 681-0945

Email: rcenlow@edchoice.org

Harvey A. Fillingane

Alternate

Mississippi Representative Mississippi Legislature State Capitol PO Box 1018 Jackson, MS 39215-1018

Work Phone: (601) 359-3360

Fax: (601) 359-3728

Email: hfillingane@house.ms.gov

Liv Finne

Private Sector Member (M1)

Director, Center for Education Reform Washington Policy Center P.O. Box 3643 Seattle, WA 98124 Work Phone: (206) 937-9691

Fax: (206) 624-8038

Email: If inne@washington policy.org

Bryan Flood

Private Sector Member (M1)

Senior Vice President, Public Affairs

K12

2300 Corporate Park Drive Herndon, VA 20171

Work Phone: (703) 483-7135 Fax: (703) 483-7330 Email: bflood@k12.com

John W. Ford

Legislative Member

Oklahoma Senator Oklahoma Legislature State Capitol Building

2300 North Lincoln Boulevard Oklahoma City, OK 73105 Work Phone: (405) 521-5634

Fax: (405) 521-5606 Email: fordj@oksenate.gov

Herbert D. Frierson

Legislative Member

Mississippi Representative Mississippi Legislature 12 Trailwood Lane Poplarville, MS 39470 Work Phone: (601) 359-2432 Fax: (601) 359-3728

Email: hfrierson@house.ms.gov

Melissa Garrett

Private Sector Member (M1)

Director of Government Affairs

Bridgepoint Education

13500 Evening Creek Dr. North

Suite 600

San Diego, CA 92128

Work Phone: (866) 475-0317 x3141

Fax: (866) 853-2085

Email: mgarrett@bridgepointeducation.com

Lisa Gillis

Private Sector Member (M1)

Director of Government Affairs & School Development

Insight Schools 309 SW 6th Ave. Suite 820

Portland, OR 97204

Work Phone: (707) 837-2904

Fax: (503) 514-5353

Email: lisag@insightschools.net

Anitere Flores Legislative Member

Florida Senator

Florida Legislature

Work Phone: (850) 488-2831 Fax: (850) 414-5045

Email: flores.anitere.web@flsenate.gov

Greg Forristall

Legislative Member

Iowa Representative Iowa Legislature State Capitol 1007 East Grand Avenue Des Moines, IA 50319

Work Phone: (515) 281-3221

Fax: (515) 281-6958

Email: Greg.Forristall@legis.state.ia.us

Pat Garofalo

Legislative Member

Minnesota Representative Minnesota Legislature State Office Building

100 Dr. Martin Luther King Jr. Boulevard

St. Paul, MN 55155

Work Phone: (651) 296-1069 Email: rep.pat.garofalo@house.mn

Lynn Gibson

Private Sector Member (M2)

Program Director

American Council of Trustees & Alumni

1726 M Street, NW

Suite 802

Washington, DC 20036 Work Phone: (202) 467-6787

Fax: (202) 467-6784

Email: lgibson@goacta.org

David P. Givens

Alternate

Kentucky Senator Kentucky Legislature Capitol Annex 702 Capitol Avenue Frankfort, KY 40601 Work Phone: (502) 564-8100

Fax: (502) 564-5508

Email: david.givens@lrc.ky.gov

Greg Goggans

Alternate

Georgia Senator

Georgia General Assembly State Capitol Building 206 Washington Street Atlanta, GA 30334

Work Phone: (404) 463-5263

Fax: (404) 656-6484

Email: greg.goggans@senate.ga.gov

Dolores R. Gresham

Alternate

Tennessee Senator Tennessee Legislature War Memorial Building 7th Avenue North Nashville, TN 37243 Work Phone: (615) 741-2368

Fax: (901) 465-6330

Email: sen.dolores.gresham@capitol.tn.gov

Keith Grover

Legislative Member

Utah Representative Utah Legislature 1374 West 1940 North Provo, UT 84604

Work Phone: (801) 538-1029

Fax: (801) 326-1544

Email: keith@keithgrover.com

Lyndsey Hall

Private Sector Member (M2)

State Affairs Coordinator

Association of Private Sector Colleges and Universities

1101 Connecticut Ave. Ste. 900 Washington, DC 20036 Work Phone: (202) 336-6709

Fax: (202) 336-6828

Email: lyndsey.hall@career.org

Mary Ann Hanusa

Legislative Member

Iowa Representative Iowa Legislature 307 Hutington Ave. Council Bluffs, IA 51503 Work Phone: (712) 309-6208

Email: Mary.Ann.Hanusa@legis.state.ia.us

Doris Goodale

Legislative Member

Arizona Representative Arizona Legislature Capitol Complex- House 1700 West Washington Street Phoenix, AZ 85007-2890 Work Phone: (602) 926-5408

Fax: (602) 417-3103

Email: dgoodale@azleg.gov;dbable@azleg.gov

Glenn Grothman

Legislative Member

Wisconsin Senator Wisconsin Legislature State Capitol PO Box 7882 Madison, WI 53707-7882

Work Phone: (608) 266-7513

Fax: (608) 282-3560

Email: Sen.Grothman@legis.wisconsin.gov

Don G. Gustavson

Legislative Member

Nevada Senator Nevada Legislature Legislative Building 401 South Carson Street Carson City, NV 89701 Work Phone: (775) 684-8841 Fax: (775) 684-8890

Email: jerrystacy2009@yahoo.com

David Hansen

Private Sector Member (Info)

Vice President, External Affairs National Association of Charter School Authorizers 105 W. Adams St., Suite 3500 Chicago, IL 60603

Work Phone: (614) 783-0309

Fax: (312) 376-2400

Email: davidh@qualitycharters.org

Joe Harrison

Legislative Member

Louisiana Representative Louisiana Legislature PO Drawer 1809 Gray, LA 70359

Work Phone: (225) 342-6945

Fax: (225) 342-8336

Email: harrisoj@legis.state.la.us

Leslie Davis Hiner, Esquire Private Sector Member (M1)

Vice President of Programs & State Relations The Foundation for Educational Choice

One American Square

Suite 2420

Indianapolis, IN 46282 Work Phone: (317) 681-0745

Fax: (317) 681-0945 Email: leslie@edchoice.org

Frank Hoffmann Legislative Member

Louisiana Representative Louisiana Legislature 204 North 3rd Street

Suite A

West Monroe, LA 71291 Work Phone: (318) 362-4130

Fax: (318) 362-4131

Email: hoffmanf@legis.state.la.us

Steve Huebert

Legislative Member

Kansas Representative Kansas Legislature 619 North Birch Valley Center, KS 67147

Work Phone: (785) 296-1754 Fax: (785) 368-6365

Email: steve.huebert@house.ks.gov

Jean Janes

Private Sector Member (M2)

Director State Regulatory Affairs Kaplan Higher Education 225 W Wacker Drive

8th Floor

Chicago, IL 60606

Work Phone: (312) 385-1238 Email: jjanes@kaplan.edu

Scott K. Jenkins

Alternate

Utah Senator Utah Legislature 4385 West 1975 North Plain City, UT 84404 Work Phone: (801) 538-1035

Fax: (801) 538-1414

Email: sjenkins@utahsenate.org

Collin Hitt

Private Sector Member (M1)

Director of Education Policy Illinois Policy Institute 802 South 2nd Street 2nd Floor

Springfield, IL 62704

Work Phone: (217) 494-6268

Fax: (217) 528-8808

Email: collin@illinoispolicyinstitute.org

Bryan R. Holloway

Alternate

North Carolina Representative North Carolina General Assembly 1165 Sterling Pointe Drive

King, NC 27021

Work Phone: (919) 733-5609

Fax: (919) 733-3113

Email: Bryan.Holloway@ncleg.net

Allen M. Jaggi

Legislative Member

Wyoming Representative Wyoming Legislature PO Box 326

Lyman, WY 82937

Work Phone: (307) 777-7852

Fax: (307) 777-5466

Email: ajaggi@wyoming.com

Jimmy L. Jeffress

Legislative Member

Arkansas Senator Arkansas General Assembly

PO Box 904

Crossett, AR 71635

Work Phone: (501) 682-6107

Fax: (501) 682-2917

Email: jjeffress@arkleg.state.ar.us

Scott Jensen

Private Sector Member (M1)

National Consultant for State Projects Alliance for School Choice 18130 Lamplighter Lane Brookfield, WI 53045 Work Phone: (414) 588-7050

Fax: (262) 798-9919

Email: scottjensen@wi.rr.com

Linda P. Johnson Legislative Member

North Carolina Representative North Carolina General Assembly Legislative Building 16 West Jones Street Raleigh, NC 27601

Work Phone: (919) 733-5861 Fax: (919) 733-3113

Email: Linda.Johnson2@ncleg.net

Timothy W. Jones Legislative Member

Missouri Representative Missouri Legislature State Capitol 201 West Capitol Avenue Jefferson City, MO 65101 Work Phone: (573) 751-0562 Fax: (573) 526-3007

Email: tim.jones@house.mo.gov

Wes Keller

Legislative Member

Alaska Representative Alaska Legislature 600 East Railroad Avenue Suite 1

Wasilla, AK 99654

Work Phone: (907) 465-2186

Fax: (907) 465-3818

Email: Representative_Wes_Keller@legis.state.ak.us

Sally R. Kern Alternate

Oklahoma Representative Oklahoma Legislature 2713 Sterling Avenue Oklahoma City, OK 73127 Work Phone: (405) 557-7348 Fax: (405) 962-7614

Email: sallykern@okhouse.gov

Lisa Knepper

Private Sector Member (M2)

Director of Communications Institute for Justice 901 N. Glebe Rd. Suite 900 Arlington, VA 22203

Work Phone: (703) 682-9320 Fax: (703) 682-9321 Email: lknepper@ij.org

Jan Jones

Legislative Member

Georgia Representative Georgia General Assembly State Capitol Building 206 Washington Street Atlanta, GA 30334

Work Phone: (404) 656-5024 Fax: (404) 463-2249

Email: jan.jones@house.ga.gov

Tim Keller

Private Sector Member (M1)

Executive Director Institute for Justice Arizona Chapter 398 S Mill Ave., Suite 301 Tempe, AZ 85281 Work Phone: (480) 557-8300

Fax: (480) 557-8315 Email: tkeller@ij.org

Mike Kelley

Alternate

Missouri Representative Missouri Legislature State Capitol 201 West Capitol Avenue Jefferson City, MO 65101 Work Phone: (573) 751-2165 Email: Mike.Kelley@house.mo.gov

Keith C. King Legislative Member

Colorado Senator Colorado Legislature Colorado State Capitol 200 East Colfax Avenue Denver, CO 80203-1784 Work Phone: (303) 866-4880

Fax: (303) 866-2646 Email: keith@keithking.org

Dean Knudson

Alternate

Wisconsin Representative Wisconsin Legislature State Capitol PO Box 8952 Madison, WI 53708-8952

Work Phone: (608) 266-1526 Email: rep.knudson@legis.wi.gov

Matthew Ladner

Private Sector Member (M1)

Director of Policy and Research Foundation for Excellence in Education

500 East Coronado Rd. Phoenix, AZ 85004

Work Phone: (602) 462-5000 Fax: (602) 256-7045

Email: ladner55@gmail.com

Brian D. Langley Legislative Member

Maine Senator Maine Legislature 11 South Street Ellsworth, ME 04605 Work Phone: (207) 287-1400

Fax: (207) 287-1456

Email: SenBrian.Langley@legislature.maine.gov

Gail Lavielle

Legislative Member

Connecticut Representative
Connecticut General Assembly
Legislative Office Building
300 Capitol Avenue
Hartford, CT 06106-1591
Work Phone: (860) 240-8700
Email: gail.lavielle@housegop.ct.gov

Walter Leger, III

Alternate

Louisiana Representative Louisiana Legislature State Capitol 900 North Third Street Baton Rouge, LA 70804 Work Phone: (225) 342-6945

Fax: (504) 556-9972

Email: legerw@legis.state.la.us

Stephanie J. Linn

Staff

Policy Coordinator

ALEC

1101 Vermont Ave.

11th Floor

Washington, DC 20005 Work Phone: (202) 466-3800

Fax: (202) 466-3801 Email: Slinn@alec.org

R. Steven Landes

Alternate

Virginia Delegate

Virginia General Assembly

PO Box 12

Weyers Cave, VA 24486 Work Phone: (804) 698-1025

Fax: (804) 698-6725

Email: DelSLandes@house.virginia.gov

Denise Lasher

Advisor

Executive Director of Public Relations

Step Up For Students/ Florida Education Freedom

Foundation 339 S Plant Ave. Tampa, FL 33606

Work Phone: (813) 318-0995 x232

Fax: (813) 228-7587 Email: dlasher@feff.org

Don P. Lee

Private Sector Member (M2)

Senior Director, Governmental Affairs

K12

6883 S. Allison Way Littleton, CO 80128 Work Phone: (303) 904-7189

Fax: (303) 200-8281 Email: dlee@k12.com

Timothy LeGeyt

Legislative Member

Connecticut Representative
Connecticut General Assembly
Legislative Office Building
300 Capitol Avenue
Hartford, CT 06106-1591
Work Phone: (860) 693-8718
Email: Tim.LeGeyt@housegop.ct.gov

David Luechtefeld Legislative Member

Illinois Senator Illinois Legislature Capitol Building 301 South Second Street Springfield, IL 62706 Work Phone: (217) 782-8137

Fax: (217) 782-4079

Email: sendavel@midwest.net

Howard Marklein Legislative Member

State Representative Wisconsin Legislature State Capitol PO Box 8952

Madison, WI 53708-8952 Work Phone: (608) 266-7502 Email: rep.marklein@legis.wi.gov

Monica Mastracco

Staff

Legislative Assistant, Education & Health and Human

Services Task Forces

ALEC

1101 Vermont Ave.

11th Floor

Washington, DC 20005 Work Phone: (202) 466-3800

Fax: (202) 466-3801

Email: mmastracco@alec.org

Carol McFarlane

Alternate

Minnesota Representative Minnesota Legislature State Office Building 100 Dr. Martin Luther King Jr. Boulevard

St. Paul, MN 55155

Work Phone: (651) 296-5363

Fax: (651) 296-3949

Email: rep.carol.mcfarlane@house.mn

Dan McGuire Legislative Member

Representative

New Hampshire Legislature 700 Suncook Valley Hwy Epsom, NH 03234

AMERICA

Work Phone: (603) 271-3165 Email: dan@mcguire4house.com

William H. Mellor

Private Sector Member (Info)

President Institute for Justice 901 N. Glebe Rd. Suite 900

Arlington, VA 22203 Work Phone: (703) 682-9320

Fax: (703) 682-9321 Email: wmellor@ij.org

Bob Marshall Legislative Member

Kansas Senator Kansas Legislature Kansas State Capitol 300 SW 10th Avenue Topeka, KS 66612-1504 Work Phone: (785) 296-7370

Fax: (785) 368-6365

Email: Bob.Marshall@senate.ks.gov

Howard R. Maxwell Legislative Member

Georgia Representative

Georgia General Assembly

716 Graham Rd. Dallas, GA 30132

Work Phone: (404) 656-5143

Fax: (404) 463-4131

Email: howard.maxwell@house.ga.gov

Vernie D. McGaha

Alternate

Kentucky Senator Kentucky Legislature Capitol Annex 702 Capitol Avenue Frankfort, KY 40601 Work Phone: (502) 564-8100

Fax: (502) 564-6543

Email: vernie.mcgaha@lrc.ky.gov

Lisa M. Meier Legislative Member

North Dakota Representative North Dakota Legislature

1713 South 3rd Street Bismarck, ND 58504-7114

Work Phone: (701) 202-7126

Fax: (701) 328-1997 Email: lmeier@nd.gov

Meribeth Mermall

Private Sector Member (Info)

Director State Regulatory Affairs, Counsel Kaplan Higher Education 225 W Wacker Drive

8th Floor

Chicago, IL 60606

Work Phone: (312) 385-1376 Email: mmermall@kaplan.edu

Kenneth Meyer

Private Sector Member (M1)

Vice President, Corporate Development

Scantron

7901 Jones Branch Drive

Suite 110

McLean, VA 22102

AMERICA

Work Phone: (423) 622-7703 Email: ken_meyer@scantron.com

Gerald Lee Mitchell Legislative Member

Illinois Representative Illinois Legislature Stratton Office Building 401 South Spring Street Springfield, IL 62706 Work Phone: (217) 782-0535

Fax: (217) 782-5257

Email: repjmitchell@comcast.net

David C. Monson

Alternate

North Dakota Representative North Dakota Legislature

PO Box 8

Osnabrock, ND 58269-0008 Work Phone: (701) 328-2916

Fax: (701) 328-1997 Email: dmonson@nd.gov

Geanie W. Morrison

Alternate

Texas Representative
Texas Legislature
Capitol Extension
1100 Congress Avenue
Austin, TX 78701

Work Phone: (512) 463-0456

Fax: (512) 463-3933

Email: geanie.morrison@house.state.tx.us

Carole R. Murray Legislative Member

Colorado Representative Colorado Legislature Colorado State Capitol 200 East Colfax Avenue Denver, CO 80203-1784 Work Phone: (303) 866-2948

Fax: (303) 866-2218

Email: murrayhouse45@gmail.com

Fran R. Millar Legislative Member

Georgia Senator

Georgia General Assembly

Coverdell Legislative Office Building

18 Capitol Square Atlanta, GA 30334

Work Phone: (404) 504-8116

Fax: (404) 231-9585

Email: fran.millar@wellsfargo.com

Michael Molgano

Legislative Member

Connecticut Representative Connecticut General Assembly Legislative Office Building 300 Capitol Avenue Hartford, CT 06106-1591 Work Phone: (860) 240-8700

Email: michael.molgano@housegop.ct.gov

Brad Montell

Legislative Member

Kentucky Representative Kentucky Legislature Capitol Annex 702 Capitol Avenue Frankfort, KY 40601 Work Phone: (502) 564-8100

Fax: (502) 564-6543

Email: bradmontell@bellsouth.net

Briana Mulder

Staff

Board Liaison and Donor Relations Coordinator ALEC 1101 Vermont Ave. 11th Floor

Washington, DC 20005 Work Phone: (202) 466-3800

Fax: (202) 466-3801 Email: bmulder@alec.org

Vicki E. Murray, Pd.D

Private Sector Member (M1)

Associate Director, Education Studies Pacific Research Institute 5205 N. Monte Vista Drive Paradise Valley, AZ 85253

Work Phone: (916) 448-1926

Fax: (415) 989-2411

Email: vmurray@pacificresearch.org

David J. Myslinski

Staff

Director, Education Task Force

ALEC

1101 Vermont Avenue N.W.

11th Floor

Washington, DC 20005 Work Phone: (202) 466-3800

Fax: (202) 466-3801

Email: dmyslinski@alec.org; dave.myslinski@gmail.com

Brian Newman

Private Sector Member (M1)

Director of State Affairs

Association of Private Sector Colleges and Universities

1101 Connecticut Ave, NW

Ste 900

Washington, DC 20036 Work Phone: (202) 336-6807

Fax: (202) 336-6828 Email: BrianN@career.org

Jonathan Nikkila

Private Sector Member (M2)

Government Affairs Director Alliance for School Choice 4 Regency Place

Kearney, NE 68847

Work Phone: (308) 224-4309

Email: jnikkila@federationforchildren.org

Bob P. Nonini

Legislative Member

Idaho Representative Idaho Legislature 5875 West Harbor Drive Coeur d'Alene, ID 83814 Work Phone: (208) 332-1000

Fax: (208) 334-5397

Email: bnonini@icehouse.net

Marc Oestriech

Private Sector Member (M1)

Legislative Specialist Heartland Institute 19 South LaSalle Street

Suite 903

Chicago, IL 60603

Work Phone: (312) 377-4000

Fax: (312) 377-5000

Email: MOestreich@heartland.org

Ben Wayne Nevers, Sr. Legislative Member

Louisiana Senator Louisiana Legislature 724 Avenue F Bogalusa, LA 70427 Work Phone: (225) 342-2040

Fax: (225) 342-0617

Email: neversb@legis.state.la.us

Stephen D. Newman

Legislative Member

Virginia Senator Virginia General Assembly 3550 Mayflower Dr. Ste. A

Lynchburg, VA 24501 Work Phone: (804) 698-7523 Fax: (804) 698-7651

Email: district23@senate.virginia.gov

Cindy J. Noe

Legislative Member

Indiana Representative Indiana Legislature 5236 East 72nd St. Indianapolis, IN 46250 Work Phone: (317) 232-9600

Fax: (317) 232-7644 Email: cjnoe@msn.com

John Nothdurft

Private Sector Member (M2)

Director Government Relations Heartland Institute 19 South LaSalle St. Suite 903

Chicago, IL 60603

Work Phone: (312) 377-4000 Fax: (312) 377-5000

Email: jnothdurft@heartland.org

Gen Olson

Legislative Member

Minnesota Senator Minnesota Legislature

Capitol

75 Dr. Martin Luther King Jr. Boulevard

St. Paul, MN 55155

Work Phone: (651) 296-1282

Fax: (651) 296-6511

Email: sen.gen.olson@senate.mn

John Overington Legislative Member

West Virginia Delegate West Virginia Legislature 491 Hoffman Road Martinsburg, WV 25401 Work Phone: (304) 340-3148 Fax: (304) 340-3389

Email: john@overington.com

Nicholas Paradiso

Private Sector Member (M1)

Director, Government Relations National Heritage Academies 3850 Broadmoor Avenue Suite 201 Grand Rapids, MI 49512

Work Phone: (616) 222-1700

Fax: (616) 675-6801

Email: nparadiso@heritageacademies.com

Diane Patrick

Alternate

Texas Representative Texas Legislature Capitol Extension 1100 Congress Avenue Austin, TX 78701

Work Phone: (512) 463-0624 Fax: (512) 463-5896

Email: diane.patrick@house.state.tx.us

Mark L. Pelesh

Private Sector Member (M1)

Executive Vice President, Legislative and Regulatory Affairs

Corinthian Colleges, Inc.

1350 I Street Suite 1270

Washington, DC 20005 Work Phone: (202) 682-9494

Fax: (202) 682-9170 Email: mpelesh@cci.edu

Pete Pirsch

Alternate

Nebraska Senator Nebraska Unicameral Legislature

State Capitol 1445 K Street Lincoln, NE 68509

Work Phone: (402) 471-2621 Fax: (402) 479-0904 Email: ppirsch@leg.ne.gov

Phillip D. Owens

Legislative Member

South Carolina Representative South Carolina Legislature Blatt Building 1105 Pendleton Street

Columbia, SC 29201 Work Phone: (864) 306-2909 Fax: (864) 306-2909

Email: djuanawilson@schouse.gov;

PhilOwens@schouse.gov

Kevin Parker

Legislative Member

Washington Representative Washington Legislature P.O. Box 1093 Spokane, WA 99210 Work Phone: (509) 455-7225

Fax: (360) 786-7317

Email: Kevin.Parker@leg.wa.gov

Susan Patrick

Advisor

President and CEO International Association for K-12 Online Learning 1934 Old Gallows Road

Suite 350

Vienna, VA 22182

Work Phone: (202) 441-5780 Fax: (703) 752-6201 Email: spatrick@inacol.org

Tad Perry

Legislative Member

South Dakota Representative South Dakota Legislature State Capitol

501 East Capitol Avenue Pierre, SD 57501-5070 Work Phone: (605) 494-0192 Email: tadperry@tadperry.com

Michael Poliakoff

Private Sector Member (M1)

Policy Director American Council of Trustees & Alumni 1726 M Street NW Suite 802

Washington, DC 20036 Work Phone: (202) 467-6779 Email: mpoliakoff@goacta.org

John D. Ragan

Alternate

Tennessee Representative
Tennessee Legislature
Legislative Plaza
6th Avenue North
Nashville, TN 37243
Work Phone: (615) 741-4400
Email: rep.john.ragan@capitol.tn.gov

Jeffrey W. Reed

Private Sector Member (M2)

State Program and Government Relations Director The Foundation for Educational Choice One America Square Suite 2420

Indianapolis, IN 46282 Work Phone: (317) 681-0745

Fax: (317) 229-2123 Email: jeff@edchoice.org

Mickey Revenaugh Private Sector Chair

Senior Vice President Connections Academy 302 Westminster Road Brooklyn, NY 11218

Work Phone: (718) 284-4495 Fax: (425) 740-0867

Email: mrevenaugh@earthlink.net

Kris Edward Roberts Legislative Member

New Hampshire Representative New Hampshire Legislature

58 Grove Street Keene, NH 03431

Work Phone: (603) 271-3317

Fax: (603) 271-3309

Email: kriseroberts@live.com

Kristina D. Roegner Legislative Member

Representative Ohio Legislature Verne Riffe Center 11th Floor Columbus, OH 43215

Work Phone: (614) 466-1177

Email: kristina.roegner@ohr.state.oh.us

Kathy L. Rapp Legislative Member

Pennsylvania Representative Pennsylvania Legislature East Wing Building Harrisburg, PA 17120 Work Phone: (717) 787-1367 Fax: (717) 787-5854

Email: klrapp@pahousegop.com

Amanda A. Reeve

Alternate

Arizona Representative Arizona Legislature Capitol Complex- House 1700 West Washington Street Phoenix, AZ 85007-2890 Work Phone: (602) 926-3014 Email: areeve@azleg.gov

Greg Richmond

Private Sector Member (M1)

President & CEO National Association of Charter School Authorizers 105 W. Adams St., Suite 3500 Chicago, IL 60603

Work Phone: (312) 376-2353 Fax: (312) 376-2400

Email: gregr@qualitycharters.org

Dennis Roch

Legislative Member

New Mexico Representative New Mexico Legislature P.O. Box 1391 Tucumcari, NM 88401

Work Phone: (505) 986-4467

Fax: (505) 986-4610

Email: denroch@hotmail.com

Ronald F. Scheberle

Staff

PEB Chairman Emeritus ALEC 2601 Brookside Drive

Irving, TX 75063 Work Phone: (214) 557-6769

Fax: (972) 869-2258

Email: ronscheberle@sbcglobal.net

Todd J. Schlekeway Legislative Member

South Dakota Senator South Dakota Legislature 4709 S Equity Dr. Sioux Falls, SD 57106 Work Phone: (605) 310-8600

Fax: (605) 773-6806

Email: toddschlekeway@hotmail.com

Tracie Sharp

Private Sector Member (Info)

President and CEO State Policy Network 6255 Arlington Blvd. Richmond, CA 94805 Work Phone: (703) 740-0310

Fax: (703) 740-0314 Email: sharp@spn.org

Dan D Skattum

Legislative Member

Montana Representative Montana Legislature State Capitol P.O. Box 200400 Helena, MT 59620 AMERICA

Work Phone: (406) 223-0545 Email: skattumd@wispwest.net

Will Smith

Legislative Member

New Hampshire Representative New Hampshire Legislature

PO Box 808

New Castle, NH 03854 Work Phone: (603) 271-3364

Fax: (603) 271-3309 Email: smi975@yahoo.com

Gerald L. Stebelton

Legislative Member

Ohio Representative
Ohio Legislature
Vern Riffe Center
77 South High Street
Columbus, OH 43215-6111
Work Phone: (614) 466-8100
Fax: (614) 719-0005

Email: district05@ohr.state.oh.us

Florence D. Shapiro Legislative Member

Texas Senator Texas Legislature Capitol Extension 1100 Congress Avenue Austin, TX 78701

Work Phone: (512) 463-0108

Fax: (512) 463-7579

Email: florence.shapiro@senate.state.tx.us

Jabar Shumate

Alternate

Oklahoma Representative
Oklahoma Legislature
State Capitol Building
2300 North Lincoln Boulevard
Oklahoma City, OK 73105
Work Phone: (405) 557-7406
Fax: (405) 962-7667

Email: jabarshumate@okhouse.gov

Jacqueline Sly

Legislative Member

South Dakota Representative South Dakota Legislature

State Capitol

501 East Capitol Avenue Pierre, SD 57501-5070 Work Phone: (605) 381-9116 Fax: (605) 773-6806

Email: rep.sly@state.sd.us

Nancy Spence

Legislative Member

Colorado Senator Colorado Legislature 6330 So. Olathe Street Aurora, CO 80016 Work Phone: (303) 866-4883

Work 1 Holle. (303) 800-486

Fax: (303) 866-2012

Email: nancyjspence@gmail.com

Howard A. Stephenson

Legislative Member

Utah Senator Utah Legislature 320 State Capitol PO Box 145115 Salt Lake City, UT 84114

Work Phone: (801) 538-1035

Fax: (801) 538-1414

Email: hstephenson@utahsenate.org

Harry Stille

Advisor

Researcher

Higher Education Research/Policy Center

P.O. Box 203

Due West, SC 29639

Work Phone: (864) 379-3080

Fax: (803) 734-2827

Email: hstille@erskine.edu

Robert Tata

Legislative Member

Virginia Delegate

Virginia General Assembly

4536 Gleneagle Drive

Virginia Beach, VA 23462

Work Phone: (804) 698-1085

Fax: (804) 698-6785

Email: DelBTata@house.virginia.gov

Craig Thibaudeau

Private Sector Member (M1)

Executive Director, Mobilization and Outreach National Board for Professional Teaching Standards

1525 Wilson Blvd.

Arlington, VA 22209

Work Phone: (800) 228-3224

Email: cthibaudeau@nbpts.org

Jim Tracy

Legislative Member

Tennessee Senator

Tennessee Legislature

Legislative Plaza

6th Avenue North Nashville, TN 37243

Work Phone: (615) 741-1066

Fax: (615) 741-2255

Email: sen.jim.tracy@capitol.tn.gov

Donald Ray Vaughan Legislative Member

North Carolina Senator

North Carolina General Assembly

612 West Friendly Avenue

Greensboro, NC 27401

Work Phone: (919) 733-5856

Fax: (919) 715-5815

Email: Don. Vaughan@ncleg.net

Terry Stoops

Private Sector Member (M1)

Director of Education Studies John Locke Foundation

200 West Morgan St.

Suite 200

Raleigh, NC 27601

Work Phone: (919) 828-3876

Fax: (919) 821-5117

Email: tstoops@johnlocke.org

Matt Teeters

Legislative Member

Wyoming Representative Wyoming Legislature

1520 Rd 70

Wingo, WY 82223

Work Phone: (307) 777-7852

Fax: (307) 777-5466

Email: mteeters@wyoming.com

Jeremy Thiesfeldt

Alternate

Wisconsin Representative Wisconsin Legislature

604 Sunset Lane

Fond du Lac, WI 54935

AMERICA

Work Phone: (608) 266-3156

Email: rep.thiesfeldt@legis.wi.gov

Kevin W. Van De Wege

Legislative Member

Washington Representative Washington Legislature

170 W Bell Street

Suite 100

Sequim, WA 98382

Work Phone: (360) 786-7916

Email: kevin.vandewege@leg.wa.gov

Richard Vedder, Ph.D.

Advisor

Professor of Economics Ohio University 316 Bentley Annex Athens, OH 45701

Work Phone: (740) 593-2037

Fax: (740) 593-0097 Email: vedder@ohio.edu

Rich P. Wardner Legislative Member

North Dakota Senator North Dakota Legislature

State Capitol

600 East Boulevard Avenue Bismarck, ND 58505-0360 Work Phone: (701) 483-6918

Fax: (701) 328-1997 Email: rwardner@nd.gov

Bob Williams

Advisor

Founder and Senior Fellow Freedom Foundation P.O. Box 552 Olympia, WA 98507 Work Phone: (360) 956-3482

Fax: (360) 352-1874 Email: bwilliams@effwa.org

Kenneth W. Winters Legislative Member

Kentucky Senator Kentucky Legislature 1500 Glendale Road Murray, KY 42075

Work Phone: (502) 564-8100 Fax: (502) 564-6543 Email: kwcu@yahoo.com

Addia K. Wuchner

Alternate

Kentucky Representative Kentucky Legislature P.O. Box 911 Burlington, KY 41005

Work Phone: (502) 564-8100 Fax: (502) 564-6543

Email: addia.wuchner@lrc.ky.gov; wuch@insightbb.com

David Yarde, II Legislative Member

Indiana Representative Indiana Legislature 1194 State Road 8 Garrett, IN 46738

Work Phone: (260) 402-2730 Fax: (317) 232-9792 Email: dyarde@verizon.net

John M. Wightman Legislative Member

Nebraska Senator

Nebraska Unicameral Legislature

State Capitol 1445 K Street Lincoln, NE 68509

Work Phone: (402) 471-2642

Fax: (402) 479-0936

Email: jwightman@leg.ne.gov

Eddie Joe Williams Legislative Member

Arkansas Senator Arkansas General Assembly 320 State Capitol Building 500 Woodlane Avenue Little Rock, AR 72201-1089 Work Phone: (501) 682-5951 Email: annc@arkleg.state.ar.us

Sheryl A. Wright

Private Sector Member (M2)

Vice President, Government Affairs

Bridgepoint Education

13500 Evening Creek Dr. North

Suite 600

San Diego, CA 92128 Work Phone: (858) 668-2586

Fax: (858) 408-2903

Email: sheryl.wright@bridgepointeducation.com

Evan B. Wynn

Alternate

Wisconsin Representative Wisconsin Legislature State Capitol PO Box 8952

Madison, WI 53708-8952 Work Phone: (608) 266-9650 Email: rep.wynn@legis.wi.gov

Carlin J. Yoder Legislative Member

Indiana Senator Indiana Legislature State House

200 West Washington Street Indianapolis, IN 46204-2785 Work Phone: (574) 642-3940

Email: carlinyoder2008@hotmail.com

Jill York Legislative Member

Kentucky Representative Kentucky Legislature Capitol Annex 702 Capital Avenue Frankfort, KY 40601

Work Phone: (606) 474-7263 Fax: (606) 474-7638

Email: jill.york@lrc.ky.gov

Total Records 181



Mission Statement

The American Legislative Exchange Council's mission is...

To advance the Jeffersonian Principles of free markets, limited government, federalism, and individual liberty through a nonpartisan public-private partnership among America's state legislators, concerned members of the private sector, the federal government, and the general public.

To promote these principles by developing policies that ensure the powers of government are derived from, and assigned to, first the People, then the States, and finally the Federal Government.

To enlist state legislators from all parties and members of the private sector who share ALEC's mission.

To conduct a policy making program that unites members of the public and private sector in a dynamic partnership to support research, policy development, and dissemination activities.

To prepare the next generation of political leadership through educational programs that promote the principles of Jeffersonian democracy, which are necessary for a free society.



SCHOLARSHIP POLICY BY MEETING

ALEC Spring Task Force Summit:

- 1. **Spring Task Force Summit Reimbursement Form:** ALEC Task Force Members are reimbursed by ALEC up to \$350.00 for travel expenses. Receipts must be forwarded to the ALEC Policy Coordinator and approved by the Director of Policy.
- 2. ALEC Task Force Members' room & tax fees for up to a two-night stay at the host hotel are covered by ALEC.
- 3. Registration fees are not covered; however, Task Force Members may submit registration expenses for payment from their state scholarship account upon approval of the State Chair.
- 4. Official Alternate Task Force Members (chosen by the State Chair and whose names are given to ALEC more than 35 days prior to the meeting to serve in place of a Task Force Member who cannot attend) are reimbursed in the same manner as Task Force Members.
- 5. *State Scholarship Reimbursement Form*: Any fees above the set limit, or expenses other than travel and room expenses can be submitted by Task Force Members for payment from their state scholarship account upon the approval of the State Chair. Receipts must be submitted to the State Chair, who will submit the signed form to the Director of Membership.
- 6. Non-Task Force Members can be reimbursed out of the state scholarship fund upon State Chair approval. Receipts must be submitted to the State Chair, who will submit the appropriate signed form to the Director of Membership.

ALEC Annual Meeting.

State Scholarship Reimbursement Form: State scholarship funds are available for reimbursement by approval of your ALEC State Chair. Expenses are reimbursed after the conference, and may cover the cost of travel, room & tax, and registration. Receipts are to be submitted to the State Chair, who will then submit the signed form to the Director of Membership.

ALEC States & Nation Policy Summit:

- 1. States & Nation Policy Summit Reimbursement Form: ALEC offers two scholarships per state to cover the cost of travel, room & tax, and registration not to exceed \$1,000.00 per person for a total of \$2,000.00 per state. ALEC scholarship recipients must be named by the ALEC State Chair. Expenses are submitted to the State Chair and reimbursed after the conference. The State Chair submits the signed form to the Director of Membership.
- 2. **State Scholarship Reimbursement Form:** Any other fees or payments must come out of the state scholarship account, with the approval of the State Chair. Receipts must be submitted to the State Chair, who submits the signed form to the Director of Membership.

ALEC Academies:

Academy Reimbursement Form: Attendees of ALEC Academies are reimbursed by the Task Force Committee hosting the Academy. Attendees will receive a form at the Academy, and will be reimbursed up to \$500.00 for travel, and room & tax fees for a two-night stay by ALEC. Receipts must be forwarded to the appropriate Task Force Director and approved by the Director of Policy.



American Legislative Exchange Council TASK FORCE OPERATING PROCEDURES

I. MISSION OF TASK FORCES

Assume the primary responsibility for identifying critical issues, developing ALEC policy, and sponsoring educational activities which advance the Jeffersonian principles of free markets, limited government, federalism, and individual liberty. The mission will be accomplished through a non-partisan, public and private partnership between ALEC's legislative and private sector members in the specific subject areas assigned to the Task Force by the Board of Directors.

II. TASK FORCE RESPONSIBILITIES

- A. Task Forces have the primary responsibility for identifying critical issues and developing ALEC's official policy statements and model legislation appropriate to the specific subject areas of the Task Force.
- B. Task Forces serve as forums for an exchange of ideas and sharing of experiences between ALEC's state legislator and private sector members.
- C. Task Forces are responsible for developing and sponsoring the following educational activities appropriate to the specific subject area of the Task Force:
 - publications that express policy positions, including, but not limited to State Factors and Action Alerts;
 - educational communication and correspondence campaigns;
 - issue specific briefings, press conferences and press campaigns;
 - witness testimony and the activities of policy response teams;
 - workshops at ALEC's conferences; and
 - specific focus events.
- D. <u>The Executive Director is to Task Forces are responsible for developing an annual budgets</u>, which shall include expenses associated with Task Force meetings and educational activities. A funding mechanism to finance all meetings and educational activities proposed by Task Forces must be available before they can be undertaken.

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III. GENERAL PROCEDURES

A. Requests from ALEC members for policy statements, model legislation and educational activities shall be directed by the Executive Director to the appropriate Task Force, or the Board of Directors if the issue does not fall within the jurisdiction of any Task Force. The appropriate Public and Private Sector Task Force Co-Chairs determine the agenda for each Task Force meeting, and the meetings will be called and conducted in accordance with these Operating Procedures.

The Director of Policy with the consent of the Executive Director assigns a model bill or resolution to the most appropriate Task Force based on Task Force content and prior jurisdictional history 35 days before a Task Force Meeting. All Task Force Co-Chairs will be provided an email or fax summary of all model bills and resolutions 35 days before the Task Force meeting

If both the Co-Chairs of a Task Force are in agreement that they should have jurisdiction on model legislation or a resolution, the legislation or resolution will be considered by the Task Force. If the other Task Force Co-Chairs believe they should have jurisdiction or if the author of the model bill or resolution does not agree on the jurisdictional assignment of the bill, they will have 10 days after the 35-day mailer deadline to submit in writing or by electronic appeal to the Director of Policy their intent to challenge the jurisdiction assignment. The Director of Policy will notify the Executive Director who will in turn notify the National Chair and the Private Enterprise Board Chair. The National Chair and the Private Enterprise Board Chair will in turn refer the matter in question to the Board of Directors Task Force Board Committee. The Director of Policy will establish a conference call for the Task Force Board Committee co- chairs, the author, the affected Task Force Co-Chairs and the Director of Policy at a time convenient for all participants.

The Task Force Board Committee Co-Chairs shall listen to the jurisdictional dispute by phone or in person within 10 days of the request. If both Task Force Board Committee Co-Chairs are in agreement that the Director of Policy made an incorrect jurisdictional referral, only then will the model bill or resolution be reassigned to a committee as they specify once agreed upon by the National Chair and the Private Enterprise Board Chair. The bill or model resolution is still eligible to be heard in whatever Task Force it is deemed to be assigned to as if submitted to the correct Task Force for the 35-day mailer. The National Chair and the Private Enterprise Board Chair decision is final on this model bill or resolution.

Joint referral of model legislation and/or resolutions are allowed if all the affected Task Force Co-Chairs agree. All model legislation and resolutions that have been referred to, more than one Task Force must pass the identical language in both Task Forces within two consecutive Task Force meetings. It is at the Task Force

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Co-Chairs discretion how they will handle the hearings of the model legislation or resolution. Both sets of co-chairs have the ability to call a working group, subcommittee, or simply meet consecutively or concurrently if necessary.

If the Task Force co-chairs both agree to waive jurisdiction, they may do so as long as another Task Force still has jurisdiction.

The National Chair and the Private Sector Board Chair will rely upon the Task Force Board Committee Co-Chairs for advice and recommendations on model legislation or resolutions when no jurisdiction in any of the existing Task Forces in operation can be found. The Task Force Board Committee Co-Chairs will work with the Executive Director and the Director of Policy to identify public and private sector Task Force members (not alternates) from the existing Task Forces should their expertise be of assistance to the Task Force Board Committee in reaching a determination and recommendation for approval by the National Chair and the Private Enterprise Board Chair.

- B. The National Chair and the Private Sector Board Chair will rely upon the Task Force Board Committee Co-Chairs for advice and recommendations on model legislation or resolutions when no jurisdiction in any of the existing Task Forces in operation can be found. The Task Force Board Committee Co-Chairs will work with the Executive Director and the Director of Policy to identify public and private sector Task Force members (not alternates) from the existing Task Forces should their expertise be of assistance to the Task Force Board Committee in reaching a determination and recommendation for approval by the National Chair and the Private Enterprise Board Chair.
- C. The Board of Directors shall have ultimate authority over Task Force procedures and actions including the authority to create, to merge or to disband Task Forces and to review Task Force actions in accordance with these Operating Procedures. Nothing in these Operating Procedures prohibits the Board of Directors from developing ALEC policy; however, such a practice should be utilized only in exceptional circumstances. Before the policy is adopted by the Board of Directors, it should be sent to the Public and Private Sector Task Force Co-Chairs under whose jurisdiction the matter falls for review and comment back to the Board of Directors.
- D. The operating cycle of a Task Force is two years. A new operating cycle begins on January 1 of each odd numbered year and ends on December 31 of the following even numbered year. Task Force activities shall be planned and budgeted on an annual basis within each two-year operating cycle.
- E. At the ALEC Annual Meeting, each Task Force will be responsible for determining an operating budget for the succeeding calendar year. The Executive Director will notify the Task Force Co Chairs, at the ALEC Annual Meeting, what inflation factor will be used by the Task Force to determine the operating

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and programming budgets. Task Force membership and budget information will be reported to the Executive Director by the Public and Private Sector Task Force Co-Chairs. The Executive Director will present this information to the Board of Directors at its regular fall meeting.

- F. If a Task Force is unable to develop an operating budget, the Board of Directors will determine whether to continue the operations of the Task Force. This determination will be made according to: (1) the level of membership on the Task Force, and (2) the need for continued services developed by the Task Force for ALEC.
- G. The Board of Directors shall have the authority to allocate limited general support funds to finance the annual operating budget of Task Forces that meet the requirements prescribed in Section III (E). The Executive Director shall determine, and report to the Board of Directors, the amount of general support funds available to underwrite such Task Forces.

IV. MEMBERSHIP AND MEMBER RESPONSIBILITIES

- A. The membership of a Task Force consists of legislators who are members in good standing of ALEC and are duly appointed to the Task Force, in accordance with Section VI (A) and private sector organizations that are full members of ALEC, contribute to the assessment for the Task Force operating budget, and are duly appointed to the Task Force, in accordance with Section VI (B). Private sector organizations that were full members of ALEC and contributed the assessment for the Task Force's operating budget in the previous year, can be appointed to the Task Force for the current year, conditional upon renewal of full ALEC membership and receipt of the current year's assessment for the Task Force operating budget prior to March 31st, unless an alternative date has been approved by the Executive Director.
- B. Each Task Force shall have <u>least</u> two Co-Chairs; a Public Sector Task Force Co-Chair and a Private Sector Task Force Co-Chair. The Public Sector Task Force Co-Chair must be a member of the Task Force and appointed in accordance with Section VI (A). The Private Sector Co-Chair must represent a private sector member of the Task Force and be appointed in accordance with Section VI(B). The Co-Chairs shall be responsible for:
 - (1) calling the Task Force and the Executive Committee meetings to order, setting the agenda and co-chairing such meetings;
 - (2) appointing and removing legislators and private sector members to and from the Task Force Executive Committee and subcommittees;
 - (3) creating subcommittees, and determining each subcommittee's mission, membership limit, voting rules, deadlines, and term of service: and

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- (4) selecting Task Force members to provide support for and against Task Force policies during formal Board reviews.
- C. Each Task Force shall have an Executive Committee appointed by the Public and Private Sector Task Force Co-Chairs that is appropriate in number to carry out the work product and strategic plan of ALEC and the Task Force. The Executive Committee shall consist of the Public Sector Task Force Co-chair, the Private Sector Task Force Co-Chair, the subcommittee co-chairs, and the remainder will be an equal number of legislative and private sector Task Force members. The Executive Committee will be responsible for determining the operating budget and proposing plans, programs and budgets for the succeeding year in accordance with (Section V (B); determining if a proposed educational activity conforms to a previously approved model bill, resolution or policy statement in accordance with (Section IX (F); and determining if an emergency situation exists that justifies waiving or reducing appropriate time limits in accordance with (Section VIII (H)).
- D. Each Task Force may have any number of subcommittees, consisting of Task Force members and advisors to focus on specific areas and issues and make policy recommendations to the Task Force. The Task Force Co-chairs, shall create subcommittees and determine each subcommittee's mission, membership limit, voting rules, deadlines, and term of service. Any model bill, resolution or policy statement approved by a subcommittee must be approved by the Task Force before it can be considered official ALEC policy.
- E. Each Task Force may have advisors, appointed in accordance with Section VI (G). Advisors shall assist the members and staff of the Task Force. They shall be identified as advisors on official Task Force rosters, included in all official Task Force mailings and invited to all Task Force meetings. Advisors may also have their expenses paid at Task Force meetings covered by the Task Force operating budget with the approval of the Task Force Co-Chairs. An advisor cannot be designated as the primary contact of a private sector Task Force member, cannot be designated to represent a private sector Task Force member at a Task Force, Executive Committee, or subcommittee meeting, and cannot offer or vote on any motion at a Task Force, Executive Committee, or subcommittee meeting.

V. Task Force Budgets

- A. Each Task Force shall develop and operate a yearly budget to fund meetings.
- B. The operating budget shall be used primarily to cover expenses for Task Force meetings, unless specific funds within the budget are authorized for other use by the Task Force. The operating budget shall be assessed equally among the private sector members of the Task Force. The Executive Director, in consultation with the Task Force Co-Chairs shall determine which costs associated with each meeting will be reimbursed from the operating budget. Any funds remaining in a

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- Task Force's operating budget at the end of a year are transferred to ALEC's general membership account.
- C. The operating budget shall not be used to cover Task Force meeting expenses associated with alternate task force members' participation, unless they are appointed by their State Chair to attend the Spring Task Force Summit with the purpose to serve in place of a Task Force Member who is unable to attend. Task Force meeting expenses of alternate task force members shall be covered by their state's scholarship account.
- D. The programming budget shall be used to cover costs associated with educational activities. Contributions to the programming budget are separate, and in addition to operating budget contributions and annual general support/membership contributions to ALEC. The Executive Director shall determine the contribution required for each educational activity.

VI. PROCESS FOR SELECTING TASK FORCE MEMBERS, CHAIRS, COMMITTEES AND ADVISORS

- Prior to February 1 of each odd-numbered year, the current and immediate past A. National chairman will jointly select and appoint in writing three legislative members and three alternates to the Task Force who will serve for the current operating cycle, after receiving nominations from ALEC's Public and Private State Chairs, the Executive Director and the ALEC Public and Private Sector members of the Board. At any time during the year, the National Chairman may appoint in writing new legislator members to each Task Force, except that no more than three legislators from each state may serve as members of any Task Force, no legislator may serve on more than one Task Force and the appointment cannot be made earlier than thirty days after the new member has been nominated. In an effort to ensure the nonpartisan nature of each Task Force, it is recommended that no more than two legislators of any one political party from the same state be appointed to serve as members of any Task Force. A preference will be given to those ALEC legislator members who serve on or chair the respective Committee in their state legislature. A preference will be given to legislators who sponsor ALEC Task Force model legislation in the state legislature.
- B. Prior to January 10 of each odd-numbered year, the current and immediate past National Chairman will jointly select and appoint in writing the Task Force Chair who will serve for the current operating cycle, after receiving nominations from the Task Force. Nominations will be requested by the outgoing Task Force Chair and may be placed in rank order prior to transmittal to the Executive Director no later than December 1 of each even-numbered year. No more than five names may be submitted in nomination by the outgoing Task Force chair. The current and immediate past National Chairmen will jointly make the final selection, but

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should give strong weight to the recommendations of the outgoing Task Force Chair. In an effort to empower as many ALEC leaders as possible, State Chairs and members of the Board of Directors will not be selected as Task Force Chairs. Task Force Chairs shall serve for one operating cycle term. Where special circumstances warrant, the current and immediate past National Chairmen may reappoint a Task Force Chair to a second operating cycle term.

- C. Prior to February 1 of each odd numbered year, the Public and Private Sector Task Force Co-Chairs will select and appoint in writing the legislative and private sector members of the Task Force Executive Committee, who will serve for the current operating cycle. The Public and Private Sector Task Force Co-Chairs will select and appoint in writing the legislative and private sector members and advisors to any subcommittee.
- D. Prior to February 1 of each year, the Private Enterprise Board Chair and the immediate past Private Enterprise Board Chair will select and appoint in writing the private sector members to the Task Force who will serve for the current year. The appointment letter shall be mailed to the individual designated as the primary contact for the private sector entity. At any time during the year, the Chair of the Private Enterprise Board may appoint in writing new private sector members to each Task Force, but no earlier than thirty days after the new member has qualified for full membership in ALEC and contributed the assessment for the appropriate Task Force's operating budget.
- Prior to January 10 of each odd-numbered year, the Chair of the Private E. Enterprise Board and the immediate past Private Enterprise Board Chair will select and appoint in writing the Task Force Private Sector Co-Chair who will serve for the current operating cycle, after receiving nominations from the Task Force. Nominations will be requested by the outgoing Task Force Private Sector Chair and may be placed in rank order prior to transmittal to the Chair of the Private Enterprise Board. The Chair and the immediate past Chair of the Private Enterprise Board will make the final selection, but should give strong weight to the recommendations of the outgoing Private Sector Task Force Co-Chair. In an effort to empower as many ALEC private sector members as possible, Private Enterprise State Chairs and members of the Private Enterprise Board will not be selected as Private Sector Task Force Co-Chairs. Private Sector Task Force Co-Chairs shall serve for one operating cycle term. Where special circumstances warrant, the current and immediate past Chair of the Private Enterprise Board may reappoint a Task Force Private Sector Chair to a second operating cycle term.
- F. Prior to February 1 of each odd-numbered year, the Task Force Private Sector Co-Chair will select and appoint in writing the private sector members of the Task Force Executive Committee, who will serve for the current operating cycle. The Task Force Private Sector Co-Chair shall select and appoint in writing the private sector members of any subcommittees.

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G. The Public and Private Sector Task Force Co-Chairs, may jointly appoint subject matter experts to serve as advisors to the Task Force. The National Chair and the Private Enterprise Board Chair may also jointly recommend to the Task Force Co-Chairs subject matter experts to serve as advisors to the Task Force.

VII. REMOVAL AND VACANCIES

- A. The National Chair may remove any Public Sector Task Force Co-Chair from his position and any legislative member from a Task Force with or without cause. Such action will not be taken except upon thirty days written notice to such Chair or member whose removal is proposed. For purposes of this subsection, cause may include failure to attend two consecutive Task Force meetings.
- B. The Public Sector Task Force Co-Chair may remove any legislative member of an Executive Committee or subcommittee from his position with or without cause. Such action shall not be taken except upon thirty days written notice to such member whose removal is proposed. For purposes of this subsection, cause may include failure to attend two consecutive meetings.
- C. The Chairman of the Private Enterprise Board may remove any Private Sector Task Force Co-Chair from his position and any private sector member from a Task Force with cause. Such action shall not be taken except upon thirty days written notice to such Chair or member whose removal is proposed. For purposes of this subsection, cause may include but is not limited to the non-payment of ALEC General Membership dues and the Task Force dues.
- D. The Private Sector Task Force Co-Chair may remove any private sector member of an Executive Committee or subcommittee from his position with cause. Such action shall not be taken except upon thirty days written notice to such member whose removal is proposed. For purposes of this subsection, cause may include but is not limited to the non-payment of ALEC General Membership dues and the Task Force dues.
- E. The Public and Private Sector Task Force Co-Chairs may remove an advisor from his position with or without cause. Such action shall not be taken except upon thirty days written notice to such advisor whose removal is proposed.
- F. Any member or advisor may resign from his position as Public Sector Task Force Co-Chair, Private Sector Task Force Co-Chair, public or private sector Task Force member, Task Force advisor, Executive Committee member or subcommittee member at any time by writing a letter to that effect to the Public Sector and Private Sector Task Force Co-Chairs. The letter should specify the effective date of the resignation, and if none is specified, the effective date shall be the date on which the letter is received by the Public and Private Task Force Co-Chairs.

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G. All vacancies for Public Sector Task Force Co-Chair, Private Sector Task Force Co-Chair, Executive Committee member and subcommittee member shall be filled in the same manner in which selections are made under Section VI. All vacancies to these positions must be filled within thirty days of the effective date of the vacancy.

VIII. MEETINGS

- A. Task Force meetings shall only be called by the joint action of the Public and Private Sector Task Force Co-Chairs. Task Force meetings cannot be held any earlier than thirty-five days after being called, unless an emergency situation has been declared pursuant to Section VIII(H), in which case Task Force meetings cannot be held any earlier than ten days after being called. It is recommended that, at least once a year, the Task Forces convene in a common location for a joint Task Force Summit. Executive Committee meetings shall only be called by the joint action of the Public and Private Sector Task Force Co-Chairs and cannot be held any earlier than three days after being called, unless the Executive Committee waives this requirement by unanimous consent.
- B. At least forty-five days prior to a task force meeting any model bill, resolution or policy must be submitted to ALEC staff that will be voted on at the meeting. At least thirty-five days prior to a Task Force meeting, ALEC staff shall distribute copies of any model bill, resolution or policy statement that will be voted on at that meeting. This requirement does not prohibit modification or amendment of a model bill, resolution or policy statement at the meeting. This requirement may be waived if an emergency situation has been declared pursuant to Section VIII(H).
- C. All Task Force meetings are open to registered attendees and invited guests of ALEC meetings and conferences. Only regular Task Force Members may introduce any resolution, policy statement or model bill._ Only Task Force members will be allowed to participate in the Task Force meeting discussions and be seated at the table during Task Force meetings, unless otherwise permitted by the Public and Private Sector Task Force Co-Chairs.
- D. ALEC private sector member organizations may only be represented at Task Force and Executive Committee meetings by the individual addressed in the appointment letter sent pursuant to Section VI(D) or a designee of the private sector member. If someone other than the individual addressed in the appointment letter is designated to represent the private sector member, the designation must be submitted in writing to the Public and Private Sector Task Force Co-Chairs before the meeting, and the individual cannot represent any other private sector member at the meeting.

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- E. All Task Force and Executive Committee meetings shall be conducted under the guidelines of Roberts Rules of Order, except as otherwise provided in these Operating Procedures. A copy of the Task Force Operating Procedures shall be included in the briefing packages sent to the Task Force members prior to each meeting.
- F. A majority vote of legislative members present and voting and a majority vote of the private sector members present and voting, polled separately, are required to approve any motion offered at a Task Force or Executive Committee meeting. A vote on a motion to reconsider would be only with the sector that made the motion. Members have the right, in a voice vote, to abstain and to vote present by roll-call vote. In all votes a member can change their vote up until the time that the result of the vote is announced. Only duly appointed members or their designee as stated in Section VIII (D) that are present at the meeting may vote on each motion. No proxy, absentee or advance voting is allowed.
- G. The Public Sector Task Force Co-Chair and the Private Sector Task Force Co-Chair, with the concurrence of a majority of the Executive Committee, polled in accordance with Section VIII (F), may schedule a Task Force vote by mail or fax any form of electronic communication on any action pertaining to policy statements, model legislation or educational activity. The deadline for the receipt of votes can be no earlier than thirty-five days after notification of the vote is mailed or faxed notified by any form of electronic communication, unless an emergency situation is declared pursuant to Section VIII (H), in which case the deadline can be no earlier than ten days after notification is mailed or faxed notified by any form of electronic communication. Such votes are exempt from all rules in Section VIII, except: (1) the requirement that copies of model legislation and policy statements be mailed or faxed notified by any form of electronic communication with the notification of the vote and (2) the requirement that a majority of legislative members voting and a majority of the private sector members voting, polled separately, is required to approve any action by a Task Force.
- H. For purposes of Sections VIII(A), (B) and (G), an emergency situation can be declared by:
 - (1) Unanimous vote of all members of the Task Force Executive Committee present at an Executive Committee meeting prior to the meeting at which the Task Force votes on the model bill, resolution or policy statement; or
 - (2) At least three-fourth majority vote of the legislative and private sector Task Force members (voting in accordance with Section VIII (F)) present at the meeting at which the members vote on the model bill, resolution or policy statement.

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I. Ten Task Force members shall constitute a quorum for a Task Force meeting. One-half of the legislative and one-half of the private sector members of an Executive Committee shall constitute a quorum for an Executive Committee meeting.

IX. REVIEW AND ADOPTION PROCEDURES

- A. All Task Force policy statements, model bills or resolutions shall become ALEC policy either: (1) upon adoption by the Task Force and affirmation by the Board of Directors or (2) thirty days after adoption by the Task Force if no member of the Board of Directors requests, within those thirty days, a formal review by the Board of Directors. General information about the adoption of a policy position may be announced upon adoption by the Task Force.
- B. The Executive Director shall notify the Board of Directors of the approval by a Task Force of any policy statement, model bill or resolution within ten days of such approval. Members of the Board of Directors shall have thirty days from the date of Task Force approval to review any new policy statement, model bill or resolution prior to adoption as official ALEC policy. Within those thirty days, any member of the Board of Directors may request that the policy be formally reviewed by the Board of Directors before the policy is adopted as official ALEC policy.
- C. A member of the Board of Directors may request a formal review by the Board of Directors. The request must be in writing and must state the cause for such action and a copy of the letter requesting the review shall be sent by the National Chairman to the appropriate Task Force Chair. The National Chairman shall schedule a formal review by the Board of Directors no later than the next scheduled Board of Directors meeting.
- D. The review process will consist of key members of the Task Force, appointed by the Task Force Chair, providing the support for and opposition to the Task Force position. Position papers may be faxed or otherwise quickly transmitted to the members of the Board of Directors. The following is the review and adoption procedures:
 - Notification of Committee: Staff will notify Task Force Chairs and the entire task force when the Board requests to review one of the Task Forces' model bills or resolutions.
 - Staff Analysis: Will be prepared in a neutral fashion. The analyses will include:
 - o History of Task Force action
 - o Previous ALEC official action/resolutions
 - o Issue before the board
 - o Proponents arguments

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- o Opponents arguments
- Standardized Review Format: To ensure fairness, a set procedure will be used as the format to ensure the model bill/resolution has a fair hearing before the Board.
 - Task Force Chair(s) will be invited to attend the Board Review
 - o Task Force Chair(s) will decide who will present in support and in opposition for the model bill/resolution before the Board.
 - o Twenty minutes that is equally divided will be given for both sides to present before the Board.
 - o It is suggested that the Board not take more than twenty minutes to ask questions of the presenters.
 - o Presenters will then be excused and the Board will have a suggested twenty more minutes for discussion and vote.
 - o All votes will be recorded for the official record.
- Notification of Committee: The Director of Policy will notify presenters immediately after the vote. If the Board votes to send the model bill/resolution back to the task force, the Board will instruct the Director of Policy or another board member what to communicate.
- E. The Board of Directors can:
 - (1) Vote to affirm the policy or affirm the policy by taking no action, or
 - (2) Vote to disapprove the policy, or
 - (3) Vote to return the policy to the Task Force for further consideration providing reasons therefore.
- F. Task Forces may only undertake educational activities that are based on a policy statement, model bill or resolution that has been adopted as official ALEC policy, unless the Task Force votes to undertake the educational activity, in which case the educational activity is subjected to the same review process outlined in this Section. It is the responsibility of the Task Force Executive Committee to affirm by three-fourths majority vote conducted in accordance with Section VIII that an educational activity conforms to a policy statement, model bill or resolution.

X. EXCEPTIONS TO THE TASK FORCE OPERATING PROCEDURES.

Exceptions to these Task Force Operating Procedures must be approved by the Board of Directors.

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